HAZARD ANALYSIS

High Pressure Pipelines at Melrose Park Precinct

For M Projects

4 November 2020

Doc. No.: J-000429-HA

Revision: B



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Miled Akle	M Projects	А	Current
Talal Ghattas	M Projects	А	Current

DOCUMENT HISTORY AND AUTHORISATION

Rev	Date	Ву	Description	Check	Approved
А	30 Oct 2020	JPM / PS	Draft report for client review.	PS / JPM	PS
В	4 Nov 2020	JPM	Updated with revised school populations provided by DoE.	PS	PS

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Summary

Arriscar Pty Ltd (Arriscar) was engaged on behalf of the PAYCE by M Projects to undertake a hazard analysis for the high-pressure pipelines in the Melrose Park Precinct. This precinct is in the Parramatta Council Local Government Area (LGA) in NSW and is proposed to be redeveloped in two stages (Melrose Park North and Melrose Park South) for primarily high-density residential use.

The scope of the hazard analysis included undertaking a hazard analysis for the high-pressure pipelines in the Melrose Park Precinct, in accordance with HIPAP No. 6 [1] and the NSW Department of Planning, Industry and Environment's (DPIE's) specific requirements for the proposed redevelopment (Refer to Section 1.1). It included an assessment of the risks against the risk criteria for land use safety planning in HIPAP No. 10 [2].

The underground pipelines in the vicinity of the precinct include:

- (a) The Gore Bay Pipeline a high-pressure dangerous goods pipeline operated by Viva Energy Australia (Viva).
- (b) Secondary Natural Gas Mains operated by Jemena.

The findings of the risk assessment are as follows:

- The maximum individual fatality risk is 0.5 x 10⁻⁶ p.a. and this only occurs at two locations where the Gore Bay Pipeline changes direction (Refer to Figure 9). This risk criterion level only applies to sensitive land uses (schools, hospitals, etc.), which are not currently proposed at these locations. Therefore, the proposed development satisfies the individual fatality risk criteria in HIPAP No.10 [2].
- The maximum individual fatality risk is approximately 0.3 x 10⁻⁶ p.a. at the boundary of the existing school in the South Precinct (Waratah Street) and approximately 0.04 x 10⁻⁶ p.a. at the boundary of the proposed new school in the North Precinct (Hope Street). Therefore, these uses are compliant with the 0.5 x 10⁻⁶ p.a. individual fatality risk criterion in HIPAP No.10 [2].
- All other individual risk levels comply with the corresponding quantitative risk criteria in HIPAP No.10 [2] (Refer to Sections 8.2 to 8.6).
- Irrespective of the numerical value of any risk criteria level for risk assessment purposes, it
 is essential that certain qualitative principles be adopted concerning the land use safety
 acceptability of a proposed development or existing activity (Refer to Section 8.7). This is
 particularly relevant where for a planning proposal where rezoning and population
 intensification may occur. Whilst the risk to the proposed development meets the
 quantitative individual and societal risk criteria, risk reduction measures are included in
 Section 9.2, consistent with the qualitative principles in HIPAP No.10 [2].
- The entirety of the F-N curve is in the 'Negligible' or 'ALARP' regions and complies with the DPIE's indicative societal risk criteria (Refer to Section 8.8). The existing and proposed schools will have a relatively high population density once they are redeveloped and are consequently the major contributors to the higher N events.



Contents

Sumn	Summary3		
Notat	tion		9
1	Intro	duction	11
	1.1	Background	11
	1.2	Scope	11
	1.3	Objectives	11
2	Study	/ Area	12
2	2.1	Existing Precinct and Surrounding Land Uses	
	2.2	Proposed Site Location and Zoning.	
		Melrose Parke North Precinct	
		Melrose Parke South Precinct	
	2.3	Master Plan	
	2.4	Pipeline Locations	
3		Assessment Methodology	
5	3.1	Introduction	
	3.2	Methodology Overview	
		Hazard Identification and Register of Major Accident Events	
		Hazard Consequence Analysis	
		Impairment Criteria	
		Frequency and Likelihood Analysis	
		Risk Analysis and Assessment	
	3.3	Study Assumptions	
	3.4	Quantitative Risk Criteria	
	3.4.1	Individual Fatality Risk	
		/ Injury Risk	
		Risk of Property Damage and Accident Propagation	
		Societal Risk	
	3.5	Qualitative Risk Criteria	
4	Overv	view of Pipelines	27
	4.1	Introduction	27
	4.2	Consultation with Pipeline Operators	27
	4.3	Gore Bay Pipeline	27
	4.4	Secondary Natural Gas Mains	29
5	Hazaı	rd Identification	31
	5.1	Introduction	31
	5.2	Properties of Potentially Hazardous Materials	31
	5.2.1	Gasoline	31
	5.2.2	Diesel	31
	5.2.3	Jet Fuel	32
	5.2.4	Natural Gas	32
	5.3	Pipeline Failure Modes	33
	5.3.1	Mechanical Failure	33
	5.3.2	Corrosion	33



9	Findi 9.1 9.2	ngs and Recommendations Findings Recommendations	49
9		-	
9	Findi	ngs and Recommendations	49
•			
	8.8	Societal Risk	46
	8.7	Qualitative Risk Criteria	
	8.6	Risk of Injury (Exceeding 4.7 kW/m ²)	46
	8.5	Risk of Injury (Exceeding 7 kPa)	
	8.4	Risk of Property Damage and Accident Propagation (Exceeding 23 $kW/m^2)$	46
	8.3	Risk of Property Damage and Accident Propagation (Exceeding 14 kPa)	46
	8.2	Risk of Acute Toxic Injury or Irritation	45
	8.1	Individual Risk of Fatality	
8	Risk A	Analysis	45
	7.3	Likelihood of Representative MAEs	44
	7.2	Probability of Ignition	
	7.1	Likelihood of Liquid or Gas Release	
7	-	ency and Likelihood Analysis	
	6.3	Vapour Cloud Explosion	
		Jet Fire	
		Pool Fire Jet Fire	
	6.2	Fire Modelling	
		Duration of Release	
		Height and Orientation of Release	
		Rate of Release	
		Representative Hole Diameter	
	6.1	Release of Flammable Liquid / Gas	
6		equence Analysis	
c			
	5.6	MAEs for Risk Analysis	
		Mitigation Control Measures	
		Prevention of Damage due to Third Party Activity	
		Prevention of Damage due to Ground Movement and Other Failures	
		Corrosion Prevention	
	0.0	Prevention of Mechanical Failure	
	5.5	Control Measures	
		Incident Escalation in Pipeline Easement	
		Explosion in a Confined Space	
		Toxic Smoke	
		Gas Ingress into Buildings	
		Vapour Cloud Explosion	
		Flash Fire	
		Pool Fire	
		Jet Fire	
	5.4 5.4 1	Consequences of Liquid of Gas Release	
		Third Party Activity Consequences of Liquid or Gas Release	
	5 2 2	Ground Movement and Other Failure Modes	24



Appendix A	Assumptions	55
A.1	Operational Data	57
A.2	Locational Data	59
A.3	Risk Analysis Methodology	66
A.4	Consequence Analysis	67
A.5	Likelihood Analysis	74
A.6	Vulnerability Parameters	76
Appendix B	Consequence Analysis – Example Data and Results	80
B.1	Representative Hole Diameters	80
B.1.1	Leak Data for Underground Cross-Country Pipelines – Flammable or Combustible	
	Liquids	80
B.1.2	Leak Data for Above Ground or Underground Cross-Country Pipelines – Various	
	Materials	81
B.1.3	Leak Data for Underground Cross-Country Pipelines – Natural Gas Distribution	83
B.2	Example Consequence Analysis Results for Representative Release Scenarios	. 86
B.2.1	Pool Fire Consequence Analysis Results	87
B.2.2	Example Jet Fire Consequence Analysis Results	88
B.2.3	Example Flash Fire Consequence Analysis Results	. 92
Appendix C	Likelihood Analysis - Data and Results	96
C.1	Likelihood of Release from Underground Pipelines	96
C.1.1	Gasoline Pipelines	. 97
C.1.2	Secondary Natural Gas Mains	98
C.2	Ignition Probability	100
C.2.1	Ignition Probability Data for Above Ground or Underground Cross-Country	
	Pipelines – Various Materials	100
C.2.2	Ignition Probability Data for Underground Cross-Country Pipelines – Flammable or	
	Combustible Liquids	102
C.2.3	Ignition Probability Data for Underground Cross-Country Pipelines – Natural Gas	103
C.3	Likelihood of Representative Release Scenarios	106

List of Figures

Figure 1	Current Land Use Zoning [5]	13
Figure 2	North and South Precincts	
Figure 3	Proposed Land-Use Zoning for North Precinct [6]	
Figure 4	Proposed Land-Use Zoning for South Precinct [7]	
Figure 5	Master Plan Drawing	
Figure 6	Approximate Locations of Gore Bay Pipeline and Secondary Natural Gas Mains	
Figure 7	Overview of QRA Process [1]	
Figure 8	Indicative Societal Risk Criteria	
Figure 9	Cumulative Individual Fatality Risk	
Figure 10	Societal Risk F-N Curve	

List of Tables

Table 1	Effects of Explosion Overpressure	. 21
Table 2	Effects of Thermal Radiation	. 22



Table 3	Individual Fatality Risk Criteria	24
Table 4	Gore Bay Pipeline	
Table 5	Secondary Natural Gas Mains	
Table 6	Physical Properties of Gasoline and Heptane	
Table 7	Physical Properties of Diesel and Dodecane	
Table 8	Physical Properties of Jet Fuel and Decane	
Table 9	Physical Properties of Methane	
Table 10	List of MAEs	
Table 11	Representative Hole Diameters Selected for Consequence Analysis	
Table 12	Representative Hole Diameters Selected for Consequence Analysis	
Table 13	Leak Frequencies	
Table 14	Ignition Probabilities	
Table 15	List of Assumptions by Subject	
Table 16	Probability of Representative Stability Classes and Wind Speeds (Day)	60
Table 17	Probability of Representative Stability Classes and Wind Speeds (Night)	60
Table 18	Average Temperature, Relative Humidity and Solar Radiation (Day)	61
Table 19	Average Temperature, Relative Humidity and Solar Radiation (Night)	61
Table 20	Surface Roughness Length	62
Table 21	Surrounding Residential Population	63
Table 22	Proportion of Population Indoor and Outdoor During Day and Night [TNO]	65
Table 23	Representative Hole Diameters Selected for Consequence Analysis	69
Table 24	Probability of Fatality for Exposure to Heat Radiation (Outdoor)	76
Table 25	Effects of Thermal Radiation	77
Table 26	Probability of Fatality from Exposure to Peak Side on-Overpressure (Outdoor)	79
Table 27	Probability of Fatality from Exposure to Peak Side on-Overpressure (Indoor)	79
Table 28	Dimensions of Rupture Events for Onshore Underground Steel Pipelines for	
	Refined and/or Petroleum Products (NON-HVL) (Reported Values Only)	
Table 29	Dimensions of Puncture Events for Onshore Underground Steel Pipelines for	
	Refined and/or Petroleum Products (NON-HVL) (US DoT - Reported Values Only)	
Table 30	Dimensions of Leaks for Above Ground or Underground Cross-Country Natural	
	Gas or Propylene Pipelines (UKOPA - Reported Values Only)	
Table 31	Dimensions of Rupture Events for Underground Steel Natural Gas Distribution	
	Pipelines (US DoT - Reported Values Only)	
Table 32	Dimensions of Puncture Events for Underground Steel Natural Gas Distribution	
	Pipelines (US DoT - Reported Values Only)	
Table 33	Example Pool Fire Consequence Analysis Results	
Table 34	Example Jet Fire Consequence Analysis Results	
Table 35	Example Flash Fire Consequence Analysis Results	92
Table 36	Leak Frequencies for Underground Gasoline Pipelines	97
Table 37	Leak Frequencies for Underground Natural Gas Pipelines	
Table 38	Approx. Leak Frequencies for Secondary Natural Gas Main (350 mm Diameter)	
Table 39	Ignition Probability - UKOPA	101
Table 40	Ignition Probability – OGP Scenario 1	101
Table 41	Ignition Probability – OGP Scenario 3	
Table 42	Ignition Probability – US DoT	103
Table 43	Ignition Probability – Acton & Baldwin	104
Table 44	Ignition Probability – EGIG	
Table 45	Ignition Probability – UK HSE (RR 1034)	
Table 46	Ignition Probability – Data Cited by UK HSE (RR 1034)	105



Table 47	Release Frequency – Gore Bay Pipeline	106
Table 48	Release Frequency – Jemena Secondary Natural Gas Main (350 mm Diameter)	106
Table 47	Release Frequency – Jemena Secondary Natural Gas Main (150 mm Diameter)	107
Table 48	Release Frequency – Jemena Secondary Natural Gas Main (100 mm Diameter)	107



Notation

Abbreviation	Description
ALB	Automatic Line Break
Arriscar	Arriscar Pty Ltd
AS	Australian Standard
ВоМ	Bureau of Meteorology
BSPD	British Standard Published Document
CH4	Methane
DA	Development Application
DBYD	Dial Before You Dig
DoP	Department of Planning (now DPIE)
DoT	Department of Transport (USA)
DP	Deposited Plan
DPIE	NSW Department of Planning, Industry and Environment
EGIG	European Gas Pipeline Incident Data Group
EIS	Environmental Impact Statement
FBR	Full Bore Rupture
F-N	Cumulative Frequency vs. Number of Fatalities
HAZID	Hazard Identification
HDD	Horizontal Directional Drilling
HDPE	High Density Polyethylene
НІРАР	Hazardous Industry Planning Advisory Paper
НР	High Pressure
HVL	Highly Volatile Liquids
kg/s	Kilograms/ second
km	Kilometres
КР	Kilometre Point (pipeline distance measurement)
kPa	Kilo Pascals
kW/m²	Kilo Watts per square metre
LEP	Local Environmental Plan
LFL	Lower Flammability Limit
LGA	Local Government Authority
LSIR	Location-Specific Individual Risk



Abbreviation	Description
m	metres
m/s	Metres per second
MAE	Major Accident Event
МАНР	Major Accident Hazard Pipeline
MAOP	Maximum Allowable Operating Pressure
MIE	Minimum Ignition Energy
mg/m ³	milligrams per cubic metres
mJ	milli Joules
mm	millimetres
NG	Natural Gas
NSW	New South Wales
OGP	Offshore Oil & Gas producers Association
OSHA	Occupational Safety and Health Agency (USA)
p.a.	per annum
PHMSA	Pipeline and Hazardous Materials Safety Administration (USA)
ртру	Per million per year
ppm	Parts per million
QRA	Quantitative Risk Assessment
RA	Risk Analysis
SEPP	State Environmental Planning Policy
TNT	Tri-nitro Toluene
ТРА	Third Party Activity
UFL	Upper Flammability Limit
UK HSE	United Kingdom Health & Safety Executive
UKOPA	United Kingdom Onshore Pipeline Operators' Association
v/v	volume/volume
VCE	Vapour Cloud Explosion



1 INTRODUCTION

1.1 Background

Arriscar Pty Ltd (Arriscar) was engaged on behalf of the PAYCE by M Projects to undertake a hazard analysis for the high-pressure pipelines in the Melrose Park Precinct. This precinct is in the Parramatta Council Local Government Area (LGA) in NSW and is proposed to be redeveloped in two stages (Melrose Park North and Melrose Park South) for primarily high-density residential use.

Undertaking a hazard analysis, including consultation with the pipeline operators, is a requirement of the Department of Planning, Industry and Environment (DPIE). The specific wording of DPIE's requirements is as follows:

- 1. a report on the consultation outcomes with all operators of high pressure dangerous goods or gas pipelines within or in vicinity of the proposal area with regards to requirements under Australian Standard *AS 2885 Pipelines Gas and liquid petroleum;*
- 2. a hazard analysis undertaken in accordance with the Department's Hazardous Industry Planning Advisory Paper No. 6, 'Hazard Analysis'. The hazard analysis must assess the risk exposures from the existing high pressure dangerous goods or gas pipelines in the vicinity of the proposal to the existing and proposed populations. If any high pressure dangerous goods or gas pipeline is sharing an easement with other dangerous goods and gas pipelines, the risk of any escalation event must also be considered in the hazard analysis. The risk exposures must be assessed against the relevant qualitative and quantitative risk criteria detailed in the Department's Hazardous Industry Planning Advisory Paper No. 10, 'Land Use Safety Planning'. If a Safety Management Study required under Australian Standard AS 2885 Pipelines Gas and liquid petroleum is available, the study must be included in the hazard analysis.

1.2 Scope

The scope of the study included undertaking a hazard analysis for the high-pressure pipelines in the Melrose Park Precinct, in accordance with HIPAP No. 6 [1] and DPIE's specific requirements for the proposed redevelopment (Refer to Section 1.1). It included an assessment of the risks against the risk criteria for land use safety planning in HIPAP No. 10 [2].

The scope of the PHA did not include preparation of a Safety Management Study (SMS), which may be required under AS 2885-2008 [4]. Following consultation with the pipeline operators (Refer to Section 4.2), it was established that an SMS for the proposed redevelopment was not available for inclusion in the hazard analysis report.

1.3 Objectives

The principal objective of the study was to perform a risk assessment covering the scope outlined in Section 1.2 and in accordance with the NSW HIPAP guidelines [1]. This included:

- Identification of release events from the multi product fuel pipeline and natural gas mains in the vicinity of the proposed development;
- Development of appropriate and relevant representative release scenarios that may impact on the proposed development;



- Quantification of the consequences of harmful effects for each representative scenario (fires, explosions, exposure to unignited gas), including the potential for impact on the proposed development;
- Quantification of the likelihood of occurrence of each representative scenario;
- Development and justification of assumptions for the risk assessment that are appropriate, with a focus on minimising uncertainty and obtaining a 'cautious best estimate' of risk to the proposed development;
- Generation of Location-Specific Individual Risk (LSIR) contours for comparison with the DPIE's risk criteria for land use safety planning , viz. as per HIPAP No.4 [3] and HIPAP No.10 [2]; and
- Estimation of societal risk for comparison with the DPIE's indicative risk criteria for land use safety planning, viz. as per HIPAP No. 4 [3] and HIPAP No.10 [2].



2 STUDY AREA

2.1 Existing Precinct and Surrounding Land Uses

The Melrose Park Precinct is in the City of Parramatta LGA, bordering on the boundary of the City of Ryde LGA. The precinct is an established industrial area with mainly large warehouse healthcare type facilities offering logistics services.

The main entry points to the precinct are via Victoria Road.



Figure 1 Current Land Use Zoning [5]

The current zoning includes: IN1 General Industrial; SP1 Place of Public Worship; B4 Mixed Use and SP2 Infrastructure (Educational Establishment).

The land surrounding the precinct is primarily zoned for low density residential uses [5].



2.2 Proposed Site Location and Zoning

The proposed development is to be undertaken in two phases: Melrose Park North; and Melrose Park South, as shown in Figure 2.

The proposed rezoning of the site will introduce three new land use zones into the precinct, including: R4 High Density Residential; B2 Local Centre; and RE1 Public Recreation.

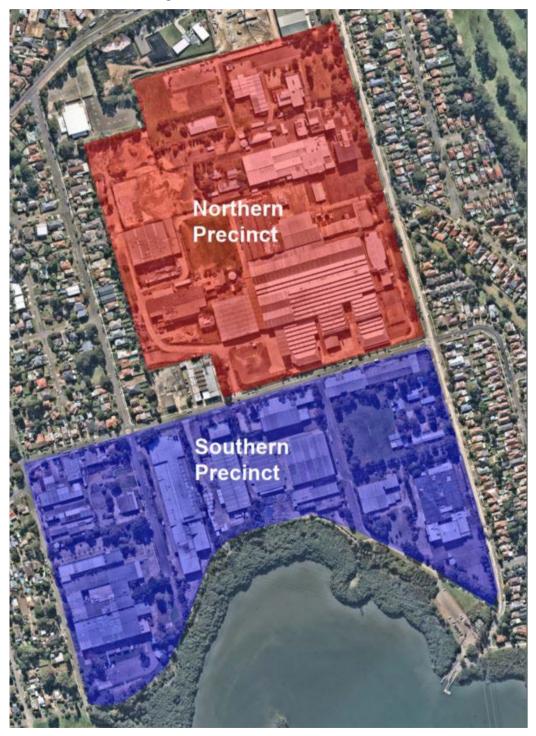


Figure 2 North and South Precincts



2.2.1 Melrose Parke North Precinct

Melrose Park North Precinct comprises the following lots:

- 8, 38-42, 44 and 44A Wharf Road, Melrose Park.
- 15-19 Hughes Avenue and 655 Victoria Road, Ermington.
- 19, 27, 29, 31 Hope Street, Ermington.

Figure 3 Proposed Land-Use Zoning for North Precinct [6]



The key elements of the Melrose Park North Precinct planning proposal include:

- High density residential dwellings.
- A Town Centre with commercial and retail premises.
- Recreational open spaces.
- A new school.



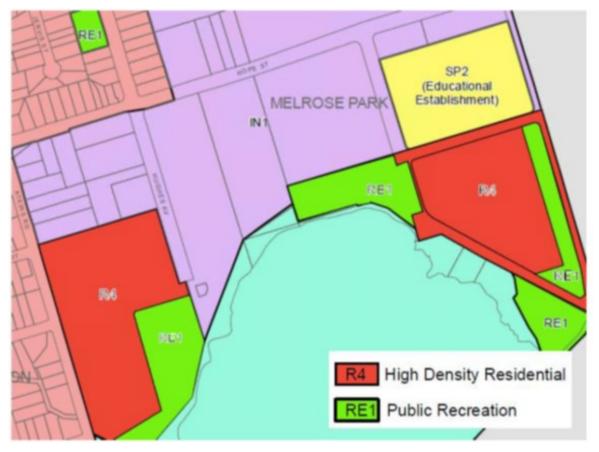
The assumed population data for the various land uses is given in Appendix A.2 (Assumption No. 6 and Assumption No. 7).

2.2.2 Melrose Parke South Precinct

Melrose Park South Precinct comprises the following lots:

- 112 Wharf Road, Melrose Park.
- 30 Waratah Street and 32 Waratah Street (also known as 1 Mary Street), Melrose Park.
- 82 Hughes Avenue, Ermington.

Figure 4 Proposed Land-Use Zoning for South Precinct [7]



The key elements of the Melrose Park South Precinct planning proposal include:

- High density residential dwellings.
- Recreational open spaces.
- Uplift at the existing Melrose Public school.

The assumed population data for the various land uses is given in Appendix A.2 (Assumption No. 6 and Assumption No. 7).

2.3 Master Plan

The Master Plan drawing for the overall Melrose Park Precinct is shown in Figure 5. The lots that have not been included for rezoning in Figure 3 and Figure 4 have been assumed to be rezoned as per the Master Plan drawing.









2.4 Pipeline Locations

Four potentially hazardous pipelines have been identified in the vicinity of the Melrose Park Precinct. The most significant pipeline, as indicated by the DPIE in their planning circular [8], is the Gore Bay Pipeline operated by Viva Energy Australia (Viva). For completeness, the Jemena Secondary Natural Gas Mains have also been included as detailed in Section 4.

The location of the pipelines was determined through a review of 'Dial Before You Dig' (DBYD) information and a walk of the site to review pipeline marker locations. The pipeline locations used in the risk model are shown in Figure 6.



Figure 6 Approximate Locations of Gore Bay Pipeline and Secondary Natural Gas Mains



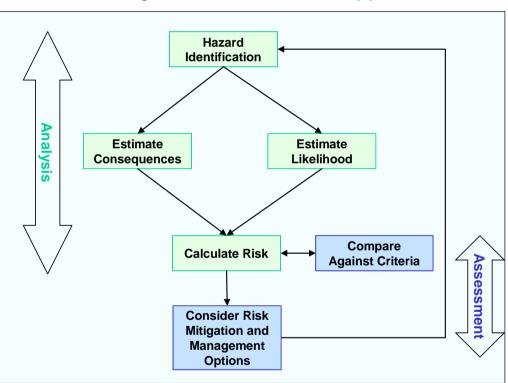
3 RISK ASSESSMENT METHODOLOGY

3.1 Introduction

This analysis involves the quantitative estimation of the consequences and likelihood of accidents (viz. a Quantitative Risk Assessment or QRA). For consequences to people, the most common risk measure is 'individual fatality risk' (viz. The likelihood of fatality per year).

In developing the estimates for use in a QRA, it is important to ensure that any estimates fall on the side of conservatism, particularly where there is uncertainty in the underlying data and assumptions. This precautionary approach uses 'cautious best estimate' values, which, whilst conservative, are still realistic. This approach is consistent with the DPIE's guidelines for undertaking this type of assessment [1].

Diagrammatically, the QRA process is as follows:





3.2 Methodology Overview

3.2.1 Hazard Identification and Register of Major Accident Events

A hazard is something with the potential to cause harm (e.g. thermal radiation from a fire, physical impact from a moving vehicle or dropped object, exposure to stored energy, etc.). As well as identifying the hazards that exist, it is also important to identify how these hazards could be realised.

For example, the Hazard identification (or HAZID) step for a QRA of a potentially hazardous pipeline would identify representative events that could result in a release of the material from the pipeline with the potential to cause harm (e.g. due to a subsequent ignition and fire/explosion). The representative potentially hazard events are commonly described as 'Major Accident Events' (or MAEs). In the context of the QRA, an MAE is an event with the potential to cause: off-site fatality



or injury; off-site property damage; or, long-term damage to the biophysical environment (i.e. any outcome for which DPIE has defined an acceptable risk criterion – Refer to Section 3.4).

There is no single definitive method for hazard identification (HAZID); however, it should be comprehensive and systematic to ensure critical hazards are not excluded from further analysis.

When identifying hazards for modelling in a QRA, it is necessary to capture the following information, either during the hazard identification process, or as part of the preparation for hazard consequence modelling:

- Hazardous materials and material properties;
- Inventory of hazardous materials that could contribute to the accident;
- How the material is released (e.g. hole in a pipeline);
- The condition of the material prior to release (e.g. compressed gas at a specific temperature and pressure);
- The area/s into which the material is released (e.g. inside an enclosed area, etc.);
- Ambient conditions in the area where the material is released (e.g. air temperature, wind speed and direction, atmospheric stability);
- Locations of ignition sources around the release point; and
- Duration of release before it is isolated.

The above information was used to develop a detailed list of MAEs for the risk assessment. This QRA includes an estimate of the consequences and likelihood of each of these scenarios and aggregates the results to estimate the total risk.

3.2.2 Hazard Consequence Analysis

The physical consequences of a release of potentially hazardous material (e.g. flammable gas, flammable liquid, etc.) are generally dependent on:

- the quantity released;
- the rate of release; and,
- for fire and explosion events when ignition occurs.

The quantity of release depends on the inventory, size of release (viz. assumed equivalent hole diameter) and duration of release (how soon can the release be detected and isolated).

Meteorological conditions, such as wind speed, wind direction and weather stability class have an impact on the extent of the downwind and crosswind dispersion. Location-specific meteorological data is therefore required to undertake a QRA study. The representative wind directions, wind speeds and wind stability classes are normally determined from annual average of weather data available from the Bureau of Meteorology, for the local weather station.

In addition to wind speed, the Pasquill stability class has a significant impact on the vertical and crosswind dispersion of a released gas. Six wind stability classes (A to F) are normally used. Class A refers to more turbulent unstable conditions and Class F refers to more stable (inversion) conditions. Although the probability distribution of Pasquill stability classes is site-specific, it is generally observed that Class F conditions are more likely to occur during the night-time while Class D (neutral) conditions occur during the daytime (sunny conditions).

The wind direction, wind speed and stability class distribution used for the QRA is presented in Appendix A (Assumption No. 3).

The latest SAFETI software package was used for all consequence modelling and the generation of the risk contours and societal risk curves.

3.2.3 Impairment Criteria

Impairment criteria have been developed for the effects of explosions and fires as outlined below. The impairment criteria adopted for the QRA are included in Appendix A.6.

Explosion

During a flash fire, acceleration of the flame front can occur due to the turbulence generated by obstacles within in the combusting vapour cloud. When this occurs, an overpressure ('shock') wave is generated which has the potential to damage equipment and/or injure personnel.

The impact of explosion overpressure on humans takes two forms:

- For a person in the open, there could be organ damage (e.g. ear drum rupture or lung rupture), that may be considered to constitute serious harm.
- The person could be hit a flying missile, caused by the explosion, and this can lead to serious injury or even fatality.

The effects of exposure to explosion overpressure are summarised in Table 1 [1].

Overpressure [kPa]	Effect/s
0.3	Loud noise.
1.0	Threshold for breakage of glass.
4.0	Minimal effect in the open.
	Minor injury from window breakage in building.
7.0	Glass fragments fly with enough force to cause injury.
	Probability of injury is 10%. No fatality.
	Damage to internal partitions and joinery of conventional buildings, but can be repaired.
14.0	1% chance of ear drum rupture.
	House uninhabitable and badly cracked.
21.0	10% chance of ear drum rupture.
	20% chance of fatality for a person within a conventional building.
	Reinforced structures distort.
	Storage tanks fail.
35.0	50% chance of fatality for a person within a conventional building and 15% chance of fatality for a person in the open.
	House uninhabitable.
	Heavy machinery damaged.
	Significant damage to plant.
70.0	100% chance of fatality for a person within a building or in the open.
	100% loss of plant.

Table 1 Effects of Explosion Overpressure



<u>Fire</u>

The potential for injury or property damage from a fire is determined by the intensity of the heat radiation emitted by the fire and the duration of exposure to this heat radiation.

The effects of exposure to thermal radiation are summarised in Table 2 [1]. The vulnerability criteria used in the risk analysis are included in Appendix A.6.

Heat Radiation [kW/m ²]	Effect/s	
1.2	Received from sun in summer at noon.	
1.6	Minimum necessary to be felt as pain.	
4.7	Pain in 15 to 20 seconds, 1st degree burns in 30 seconds. Injury (second degree burns) to person who cannot escape or seek shelter after 30s exposure.	
12.6	 High chance of injury. 30% chance of fatality for extended exposure. Melting of plastics (cable insulation). Causes the temperature of wood to rise to a point where it can be ignited by a naked flame after long exposure. Thin steel with insulation on the side away from the fire may reach a thermal stress level high enough to cause structural failure. 	
23.0	Fatality on continuous exposure. 10% chance of fatality on instantaneous exposure. Spontaneous ignition of wood after long exposure. Unprotected steel will reach thermal stress temperatures, which can cause failure. Pressure vessel needs to be relieved or failure would occur.	
35.0	25% chance of fatality on instantaneous exposure.	
60.0	Fatality on instantaneous exposure.	

Table 2	Effects of Thermal Radiation

The dominant effect in a flash fire is direct engulfment by flame within the combusting cloud. To estimate the magnitude of the flammable gas cloud, the furthest distance from the release location with a concentration equal or above the lower flammability limit (LFL) is estimated using a dispersion model.

3.2.4 Frequency and Likelihood Analysis

Once the consequences of the various accident scenarios have been estimated, it is necessary to estimate the likelihood of each scenario. In a QRA, the likelihood must be estimated in quantitative terms (i.e. occurrences per year). Exponential notation (e.g. 5.0×10^{-6} per year or 5E-06 per year) is normally used because the likelihood of a MAE is usually a low number (i.e. less than 1 chance in 1000 to 10000 per year).

The likelihood of each scenario is normally estimated from historical incident and failure data. This is only possible because data on such incidents and failures has been collected by various organisations over a number of years. Various databases and reference documents are now available that provide this data.



When using historical data to forecast the likelihood of a future event, it is important to ensure any specific conditions that existed at the time of the historical event are taken into account. For very low frequency events (i.e. where historical occurrences are very rare), it might not be possible to estimate the likelihood values directly from the historical data and other techniques such as fault tree analysis may be required.

The frequency analysis data and results are summarised in Section 7 and Appendix C.

3.2.5 Risk Analysis and Assessment

Risk analysis and assessment are separate tasks although they are often undertaken together. Risk analysis involves combining the consequence and likelihood estimates for each scenario and then summing the results across all the accident scenarios to generate a complete picture of the risk. The risk assessment step involves comparing the risk results against risk criteria.

Location-specific individual risk (LSIR) contours are usually used to represent off-site risk for a landuse safety QRA study. These iso-risk contours are superimposed on a plan view drawing of the site. Example risk levels that are typically shown as iso-risk contours include: 1×10^{-6} per year, 10×10^{-6} per year and 50×10^{-6} per year.

The iso-risk contours show the estimated frequency of an event causing a specified level of harm at a specified location, regardless of whether or not anyone is present at that location to suffer that harm. Thus, individual iso-risk contour maps are generated by calculating individual risk at every geographic location, assuming a person will be present and unprotected at the given location 100% of the time (i.e. peak individual risk with no allowance for escape or occupancy).

The assessment of risk results involves comparing the results against risk criteria. In some cases, this assessment may be a simple listing of each criterion together with a statement that the criterion is met. In other, more complex cases, the risk criteria may not be met, and additional risk mitigation controls may be required to reduce the risk.

The latest SAFETI software package was used to generate the iso-risk contours and societal risk results (Refer to Section 8).

3.3 Study Assumptions

It is necessary to make technical assumptions during a risk analysis. These assumptions typically relate to specific data inputs (e.g. material properties, equipment failure rates, etc.) and modelling assumptions (e.g. release orientations, impairment criteria, etc.).

To comply with the general principles outlined in Section 2.2 of HIPAP No. 6 [1], all steps taken in the risk analysis should be: "traceable and the information gathered as part of the analysis should be well documented to permit an adequate technical review of the work to ensure reproducibility, understanding of the assumptions made and valid interpretation of the results". Therefore, details of the key assumptions adopted for the risk analysis are provided in Appendix A.

3.4 Quantitative Risk Criteria

3.4.1 Individual Fatality Risk

The individual fatality risk imposed by a proposed (or existing) industrial activity should be low relative to the background risk. This forms the basis for the following individual fatality risk criteria adopted by the NSW DPIE [2] and [3].



Land Use	Risk Criterion [per million per year]
Hospitals, schools, childcare facilities and old age housing developments	0.5
Residential developments and places of continuous occupancy, such as hotels and tourist resorts	1
Commercial developments, including offices, retail centres, warehouses with showrooms, restaurants, and entertainment centres	5
Sporting complexes and active open space areas	10
Industrial sites	50 *

Table 3 Individual Fatality Risk Criteria

* HIPAP 4 allows flexibility in the interpretation of this criterion. For example, 'where an industrial site involves only the occasional presence of people, such as in the case of a tank farm, a higher level of risk may be acceptable'.

The DPIE has adopted a fatality risk criterion of 1×10^{-6} per year (or 1 chance of fatality per million per year) for residential area exposure because this risk is very low in relation to typical background risks for individuals in NSW. For sensitive land uses such as schools, the criterion is one-half that for a residential area, viz. 0.5×10^{-6} pe year.

3.4.2 Injury Risk

The DPIE has adopted risk criteria for levels of effects that may cause injury to people but will not necessarily cause fatality. Criteria are included in HIPAP No. 4 [3] for potential injury caused by exposure to heat radiation, explosion overpressure and toxic gas/ smoke/dust.

The DPIE's suggested injury risk criterion for heat radiation is as follows:

• Incident heat flux radiation at residential and sensitive use areas should not exceed 4.7 kW/m^2 at a frequency of more than 50 chances in a million per year.

The DPIE's suggested injury/damage risk criterion for explosion overpressure is as follows:

• Incident explosion overpressure at residential and sensitive use areas should not exceed 7 kPa at frequencies of more than 50 chances in a million per year.

The DPIE's suggested injury risk criteria for toxic gas/ smoke/dust exposure are as follows:

- Toxic concentrations in residential and sensitive use areas should not exceed a level which would be seriously injurious to sensitive members of the community following a relatively short period of exposure at a maximum frequency of 10 in a million per year.
- Toxic concentrations in residential and sensitive use areas should not cause irritation to eyes or throat, coughing or other acute physiological responses in sensitive members of the community over a maximum frequency of 50 in a million per year.

3.4.3 Risk of Property Damage and Accident Propagation

Heat radiation exceeding 23 kW/m² may cause unprotected steel to suffer thermal stress that may cause structural damage and an explosion overpressure of 14 kPa can cause damage to piping and low-pressure equipment. The DPIE's criteria for risk of damage to property and accident propagation are as follows [3]:



- Incident heat flux radiation at neighbouring potentially hazardous installations or at land zoned to accommodate such installations should not exceed a risk of 50 in a million per year for the 23 kW/m² heat flux level.
- Incident explosion overpressure at neighbouring potentially hazardous installations, at land zoned to accommodate such installations or at nearest public buildings should not exceed a risk of 50 in a million per year for the 14 kPa explosion overpressure level.

3.4.4 Societal Risk

The DPIE's suggested societal risk criteria (Refer to Figure 8), recognise that society is particularly intolerant of accidents, which though infrequent, have a potential to create multiple fatalities. Below the negligible line, provided other individual criteria are met, societal risk is not considered significant. Above the intolerable level, an activity is considered undesirable, even if individual risk criteria are met. Within the 'As Low As Reasonably Practicable' (ALARP) region, the emphasis is on reducing risks as far as possible towards the negligible line. Provided other quantitative and qualitative criteria of HIPAP 4 [3] are met, the risks from the activity would be considered tolerable in the ALARP region.

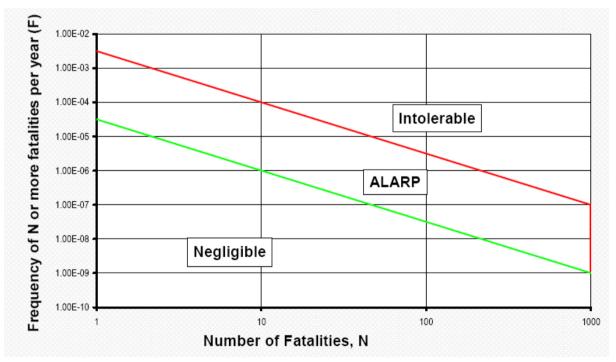


Figure 8 Indicative Societal Risk Criteria

The F-N criterion in NSW imposes an absolute upper limit of N=1000 (i.e. an incident that could cause more than 1000 fatalities is not tolerable), regardless of how low the frequency is.

It is reported in HIPAP No. 4 [3] that the criteria in Figure 8 are indicative criteria and provisional only and do not represent a firm requirement in NSW.



3.5 Qualitative Risk Criteria

Irrespective of the numerical value of any risk criteria for risk assessment purposes, it is essential that certain qualitative principles be adopted concerning the land use safety acceptability of a proposed development or existing activity. The qualitative risk criteria outlined in HIPAP No. 4 [3] encompass the following general principles:

- Avoidance of all 'avoidable' risks;
- Reduction, wherever practicable, of the risk from a major hazard, even where the likelihood of exposure is low;
- Containment, wherever possible, within the site boundary of the effects (consequences) of the more likely hazardous events; and,
- Recognition that if the risk from an existing installation is already high, further development should not be permitted if it significantly increases that existing risk.



4 **OVERVIEW OF PIPELINES**

4.1 Introduction

The proposed development is not a potential source of risk from DGs to the surrounding land uses; however, it is still appropriate to assess the risk from any existing potentially hazardous facilities (including high pressure DG pipelines) in the vicinity to ensure it is an appropriate land use in accordance with HIPAP No. 10 [2].

One high-pressure dangerous goods pipeline passes through the Melrose Park Precinct. This pipeline is operated by Viva Energy Australia (Viva).

Secondary natural gas mains and medium pressure natural gas mains also pass through, or adjacent to, the Melrose Park Precinct. These are part of Jemena's natural gas distribution network and similar mains are common throughout suburban streets. Although not licenced pipelines, three of the larger secondary mains may operate at pressures up to 1050 kPag and two of these mains are also located in Hope Street together with the Gore Bay Pipeline (Note: Only to west of Waratah Street). These larger secondary mains were also included in the QRA.

4.2 Consultation with Pipeline Operators

A DBYD enquiry was initiated in September 2020 [9] [10] and an initial response was received from Viva and Jemena. This response (including maps showing approximate locations of the pipelines in the study area) was used to determine the scope of the follow-up consultation.

Operational data (MAOP, transfer rates, etc.) for the Gore Bay Pipeline was sought directly from Viva. Viva declined to provide this information; therefore, the operational data required for the QRA was sourced from publicly available information (Refer to Section 4.3).

The secondary natural gas mains are not licenced pipelines and the information supplied by Jemena in the DBYD response [9] [10] and in the Safety Case (SAOP) of Jemena Gas Assets (NSW) [11] was sufficient for the QRA. Additional consultation with Jemena was not undertaken.

A site visit was undertaken on 15 October 2020.

4.3 Gore Bay Pipeline

The Gore Bay Pipeline is located on the southern side of Hope Street and traverses the precinct boundary between Atkins Street and Waratah Street. At the intersection of Hope Street and Waratah Street, the pipeline follows the western side of the Waratah Street towards the Parramatta River and then towards the east of the southern precinct (Refer to Figure 6).

The Gore Bay Pipeline is approximately 19 km long and is used to transfer gasoline, diesel and jet fuel from ships at Gore Bay directly to the fuel terminal at Clyde [12].

It is reported in the Exhibited Draft Melrose Park Southern Structure Plan [13] that Viva has advised that the measurement length for the Gore Bay Pipeline is 132 m. This is the distance to a heat radiation level of 4.7 kW/m^2 for a full bore rupture of the pipeline (as per AS/NZS 2885.1:2018 [14]).

The information tabulated below was primarily sourced from publicly available information.



Table 4 Gore Bay Pipeline		
Pipeline Owner	Viva Energy Australia	
Pipeline Name	Gore Bay Pipeline	
Material/s Transferred	Gasoline, Diesel Fuel and Jet Fuel [15]	
Licence No.	Not Applicable – The Gore Bay Pipeline is not a licensed pipeline under the Pipelines Act 1967. It is covered under the Work Health and Safety Regulations 2017, which is regulated by SafeWork NSW [8]	
Original Year of Construction	The Gore Bay Pipeline has been in service since 1962 [15]	
МАОР	6,500 kPag [15]	
Normal Operating Pressure	Information not provided	
Operating Temperature	Information not provided	
Flowrate	19 ML/day capacity [16]	
Pipeline Material	Information not provided	
Pipeline Diameter	300 mm [15]	
Wall Thickness	Information not provided	
	Information not provided	
Depth of Cover	(Note: Surveyed pipeline depths were observed to be marked on the roadways during the site inspection – Refer to Photograph 1. These range from 500 mm to 1000 mm. It is understood that the pipelines were surveyed as part of a proposed light rail project)	
	Information not provided	
Cathodic Protection	(Note: CP test points were observed during the site inspection at the western end of Hope Street and at the corner of Wharf Road and Waratah Street)	
	Information not provided	
External / Internal Coating/s	(Note: It is reported in the minutes of the Gore Bay Terminal GCA Engagement Forum (Nov 2017) that a section of the pipeline near Shell Park was 're-coated' following an inspection by intelligent pigging [17])	
Leak Detection	A software-based leak detection system (pressure and mass balance) is installed and the pipeline shuts down if communications shut down [17]	
Locations of Nearest Isolation Valves	Information not provided	
Inspections and Maintenance	Viva pipelines are maintained in accordance with Australian Standard AS2885 [18] [17] and a Pipeline Integrity Management Plan [18]	
Control Measures for	Consultation with developers and Councils [19]	
Third Party Activity	Pipeline danger signs [20]	
(ТРА)	Excavation works near pipelines are covered under Clauses 304, 305 and 306 of the WHS Regulation 2017 and require a DBYD [17]	
Pigging	'Intelligent' pigging is used to identify areas of focus and a verification dig or excavation is performed in the field to verify the information and correlate this with the 'intelligent' pigging results [17]	

Table 4 Gore Bay Pipeline





A. Near corner of Wharf Rd and Andrew St

B. Hope Street



C. Near corner of Hope St and Atkins Rd





D. Hope Street

4.4 Secondary Natural Gas Mains

The information tabulated below for the three secondary natural gas mains included in the QRA is primarily based on information supplied by Jemena in the DBYD response [9] and information in the Safety Case (SAOP) of Jemena Gas Assets (NSW) [11]. Data for other similar secondary mains is also included where relevant.

The Secondary Mains are operated and maintained in accordance with a Safety Management Manual and the requirements of AS/NZS 4645 [11].



Pipeline Owner	Jemena	Jemena	Jemena
Pipeline Name	350 ST 1050 kPa [9]	150 ST 1050 kPa [9]	100 ST 1050 kPa [9]
Material/s Transferred		Natural Gas	
Licence No.	Not Applicable (Secondary mains are not licensed pipelines)		
Original Year of Construction	Information not provided		
МАОР	1050 kPag [9]		
Normal Operating Pressure	Secondary mains typ	pically operate at > 545 kP	ag to 1050 kPag [11]
Operating Temperature	Inform	ation not provided (15 °C 1	typical)
Flowrate	Information not provided		
Pipeline Material	Steel (Typically Carbon Steel, API 5L Grade B or Grade X42 [21])		
Pipeline Diameter	350 mm	150 mm	100 mm
Wall Thickness	Information not provided (4.78 mm typical)		
Depth of Cover	Information not provided (Note: Surveyed pipeline depths were observed to be marked on the roadways during the site inspection – Refer to Photograph 1. These range from 550 mm to 1100 mm. It is understood that the pipelines were surveyed as part of a proposed light rail project)		
Cathodic Protection	Information not provided (Secondary mains are typically provided with CP, which is periodically monitored [11]. CP test points were observed during the site inspection)		
External / Internal Coating/s	Information not provided (Typically coated with High-Density Polyethylene (HDPE) or Tri-laminate product and internally lined to reduce frictional loses and provide some internal corrosion protection [11])		
Leak Detection	Information not provided		
Locations of Nearest Isolation Valves	Information not provided	Isolation valves at Hope St / Wharf Rd and Hope St	Isolation valve at Hope St / Wharf Rd
Inspections and Maintenance	Information not provided (Integrity is assessed through integrity and performance assessments [11])		
Control Measures for Third Party Activity (TPA)	Information not provided (Typically includes DBYD, pipeline patrols and surveillance [11])		
Pigging	NA - Sec	ondary mains are not pigg	able [11]

Table 5Secondary Natural Gas Mains



5 HAZARD IDENTIFICATION

5.1 Introduction

The hazard identification was based on a review of the: information on the Gore Bay Pipeline and the Secondary Natural Gas Mains (Refer to Section 4); properties of Gasoline, Diesel, Jet Fuel and Natural Gas; and, potential failure modes and consequences if a leak were to occur from a pipeline. These findings are presented as follows:

Section 5.2 - Properties of Potentially Hazardous Materials.

Section 5.3 - Pipeline Failure Modes.

Section 5.4 - Consequences of Liquid or Gas Release.

Section 5.5 - Control Measures.

The representative MAEs carried forward to the consequence analysis are listed in Section 5.6.

5.2 Properties of Potentially Hazardous Materials

5.2.1 Gasoline

Gasoline (i.e. unleaded petrol) is typically a mixture of hydrocarbons (paraffins, cycloparaffins, aromatic and olefinic hydrocarbons, with carbon numbers predominantly in the C4 to C12 range) and is modelled as n-Heptane (C7) in the QRA.

Physical properties are listed in Table 6.

	Gasoline	Heptane
Boiling Point	30 - 210 °C	98.4 °C
Flash Point	-40 °C	-4.2 °C
Autoignition Temperature	370 °C	204 °C
Relative Vapour Density (Air =1)	3.5	3.5
Lower Flammability Limit (vol. %)	1.4%	1%
Upper Flammability (vol. %)	7.6%	7%

Table 6 Physical Properties of Gasoline and Heptane

Gasoline is:

- Liquid at ambient conditions with vapour that is heavier than air;
- Flammable; and
- Non-toxic with a characteristic hydrocarbon odour.

5.2.2 Diesel

Diesel is typically a mixture of hydrocarbons (paraffins, cycloparaffins, aromatic and olefinic hydrocarbons with carbon numbers predominantly in the C9 to C25 range) and is typically modelled as n-Dodecane (C12) in a QRA.

Physical properties are listed in Table 8.



	Diesel	Dodecane
Boiling Point	170 - 390 °C	216 °C
Flash Point	63 °C	73.85 °C
Autoignition Temperature	> 220 °C	205 °C
Relative Vapour Density (Air =1)	> 5	5.86
Lower Flammability Limit (vol. %)	1%	0.6%
Upper Flammability (vol. %)	6%	4.9%

Table 7 Physical Properties of Diesel and Dodecane

Diesel is:

- Liquid at ambient conditions with vapour that is heavier than air;
- Flammable; and

Non-toxic with a characteristic hydrocarbon odour

5.2.3 Jet Fuel

Jet Fuel is typically a mixture of hydrocarbons (paraffins, cycloparaffins, aromatic and olefinic hydrocarbons with carbon numbers predominantly in the C9 to C16 range) and is typically modelled as n-Decane (C10) in a QRA.

Physical properties are listed in Table 8.

Table 8 Physical Properties of Jet Fuel and D

	Jet Fuel	Decane
Boiling Point	150 - 300 °C	174 °C
Flash Point	38 - 55 °C	46 °C
Autoignition Temperature	> 220 °C	201 °C
Relative Vapour Density (Air =1)	> 5	4.9
Lower Flammability Limit (vol. %)	1%	0.7%
Upper Flammability (vol. %)	6%	5.4%

Jet Fuel is:

- Liquid at ambient conditions with vapour that is heavier than air;
- Flammable; and
- Non-toxic with a characteristic hydrocarbon odour.

5.2.4 Natural Gas

Natural Gas is principally used as a fuel. It typically contains 95 to 97% methane (CH_4) and is modelled as methane in the risk analysis.

Physical properties are listed in Table 9.



Boiling Point	-162 °C
Flash Point	-218 °C
Autoignition Temperature	540 °C
Relative Density (Air =1)	0.55
Lower Flammability Limit in air (vol. %)	4.4%
Upper Flammability Limit in air (vol. %)	16.5%

Table 9 Physical Properties of Methane

Methane is:

- A gas at ambient conditions;
- A gas at typical operating conditions for Natural Gas pipelines;
- Flammable;
- Lighter than air at ambient temperatures; and
- Colourless, odourless and non-toxic (Note: Natural Gas is not odourless).

5.3 Pipeline Failure Modes

Pipelines may leak due to various causes. The four principal failure modes that may result in a leak from an underground pipeline include [22]:

- Mechanical failures, including material defects or design and construction faults;
- **Corrosion**, including both internal and external corrosion;
- Ground movement and other failure modes, including ground movement due to earthquakes, heavy rains/floods or operator error, and other natural hazards such as lightning, etc.; and
- **Third Party Activity (TPA)**, including damage from heavy plant and machinery, damage from drills/boring machines and hot tapping, etc.

The relative likelihood of each failure mode is shown in Appendix C.1 for underground pipelines.

5.3.1 Mechanical Failure

Leaks due to mechanical failures are usually caused by a construction fault, a material fault / defect or design of the pipeline.

This failure mode is credible for the Gore Bay Pipeline and the Secondary Natural Gas Mains; however, historical incident data for other pipelines (Refer to Appendix C) indicates this is generally a low likelihood failure mode, particularly for more recently manufactured pipelines (i.e. post 1980).

5.3.2 Corrosion

Leaks due to internal corrosion are generally a function of the material being transported, the wall thickness of the pipeline and the materials of construction.

Leaks due to external corrosion do not depend on the material being transported and are generally dependent on the soil type / conditions, pipeline coating and materials of construction, and the age of the pipeline.



This failure mode is credible for the Gore Bay Pipeline and the Secondary Natural Gas Mains; however, historical incident data for other pipelines (Refer to Appendix C) indicates this is a low likelihood failure mode, particularly for pipelines with a higher wall thickness (i.e. > 10 mm).

5.3.3 Ground Movement and Other Failure Modes

Pipeline leaks may occur due to ground movement (e.g. following a landslide or earthquake). The potential also exists for ground movement in the vicinity of water crossings (water erosion) or due to construction activities (new road infrastructure and buildings).

Other external events, such as lightning strikes, operational errors and erosion may also lead to a leak.

This failure mode is credible for the Gore Bay Pipeline and the Secondary Natural Gas Mains; however, the local topography is such that this is expected to be lower likelihood than would apply for areas with more potential for ground movement.

5.3.4 Third Party Activity

Most leaks due to Third Party Activity (TPA) are caused by construction vehicles and equipment (drills, etc.) or by farm machinery in rural areas. The leak typically occurs immediately upon contact; however, it may be delayed (i.e. if the TPA only weakens the pipeline such that it fails at a later time).

Leaks due to TPA include those caused by horizontal directional drilling (HDD), which is commonly used to install utilities and services (communication cables, etc.).

Leaks due to TPA are particularly relevant when considering development in the vicinity of existing pipelines due to the potential for significant construction activities (e.g. new road infrastructure and buildings).

This failure mode is credible for the Gore Bay Pipeline and the Secondary Natural Gas Mains.

5.4 Consequences of Liquid or Gas Release

5.4.1 Asphyxiation

Although non-toxic, Methane has the potential to cause asphyxiation at higher concentrations due to oxygen depletion, particularly if exposure occurs in a confined space.

Methane is a simple asphyxiant with low toxicity to humans. If a release does not ignite, then the potential exists for the gas concentration to be high enough to present an asphyxiation hazard to individuals nearby.

An atmosphere with marginally less than 21% oxygen can be breathed without noticeable effects. However, at 19.5% (which is OSHA's lower limit for confined space entry in 29 CFR 1915.12 [23]) there is a rapid onset of impairment of mental activity.

An oxygen concentration of about 15% will result in impaired coordination, perception and judgment. This may prevent a person from performing self-rescue from a confined space.

The potential for unconsciousness and fatality is only significant at less than 10% oxygen. However, to reduce the oxygen concentration to 10% requires a relatively high concentration (viz. approximately 52% v/v, which equates to $342,000 \text{ mg/m}^3$ for Methane).



Oxygen deficiency from exposure to Methane should not be a major issue because the fire hazards are usually the dominant effects in most locations (the LFL for methane is approximately one-tenth of the fatal asphyxiant concentration). Therefore, the potential for fatality from asphyxiation was not carried forward to the consequence, likelihood and risk estimation steps of the QRA.

5.4.2 Jet Fire

A pressurised release of Gasoline or Jet Fuel may also form a jet fire. In these cases, the liquid jet is surrounded by a diffusion flame supported by the evaporating liquid. Impingement of the liquid jet will result in a pool fire (Refer to Section 5.4.3).

The SAFETI software uses a different correlation depending on the release conditions. For a liquid, or two-phase release, the Cook et. al. model is used.

The potential for fatality due to exposure to heat radiation from a jet fire (including direct exposure to the jet) was included in the QRA.

5.4.3 Pool Fire

Combustion of Gasoline, Diesel or Jet Fuel released from an orifice (e.g. hole in a pipeline) may create a pool fire.

The potential for fatality due to exposure to heat radiation from a pool fire (including direct exposure to the burning liquid) was included in the QRA.

5.4.4 Flash Fire

Ignition of an unconfined gas or vapour cloud will usually progress at low flame front velocities and will not generate a significant explosion overpressure. Unobstructed combustion of the gas cloud is referred to as a flash fire, which has the potential to cause injuries or fatalities for individuals within the ignited cloud.

A flash fire was included in the QRA as a potential outcome for all of the Natural Gas release events. A flash fire was also included in the QRA as a potential outcome for the larger Gasoline releases from the Gore Bay Pipeline, but only for the case where the liquid does not 'rain out' at the source (i.e. does not impinge on the ground and/or the machinery that caused the leak – Refer to Section 6.1.3).

The potential for fatality due to direct exposure to a flash fire was included in the QRA.

5.4.5 Vapour Cloud Explosion

A high degree of confinement and congestion is required to produce high flame speeds (i.e. > 100 m/s) in a flammable gas or vapour cloud, due to promotion of turbulence and accelerated combustion. This may occur inside buildings and around obstacles (e.g. buildings, vehicles, trees etc.).

An explosion was included in the QRA as a potential outcome for the larger Gasoline releases, but only for the case where the liquid does not 'rain out' at the source (i.e. does not impinge on the ground and/or the machinery that caused the leak – Refer to Section 6.1.3). Similarly, an explosion was included in the QRA as a potential outcome for a natural gas leak.

The potential for fatality due to exposure to the overpressure from an explosion was included in the QRA.



5.4.6 Gas Ingress into Buildings

A high momentum natural gas release will disperse downwind as the momentum effect drops. If the high momentum release is oriented towards a building, there is potential for the flammable natural gas to be drawn into a building through ventilation air intakes and open windows. If the gas reaches lower flammability limit, an ignition within the building would result in a confined explosion with serious harm to occupants and structural damage.

5.4.7 Toxic Smoke

Large quantities of smoke can be produced from hydrocarbon fires; however, this is rarely injurious for persons at ground level due to the buoyancy of the hot plume and its subsequent dispersion at heights well above ground level. Methane is a relatively clean burning fuel and the potential for injury due to smoke exposure was not carried forward to the consequence, likelihood and risk estimation steps of the QRA.

Large quantities of smoke can be produced from hydrocarbon fires, especially flammable / combustible liquids such as Gasoline, Diesel and Jet Fuel; however, this is rarely injurious for persons at ground level due to the buoyancy of the hot plume and its subsequent dispersion well above ground level.

If a fire were to occur on the Viva Gore Bay Pipeline, then smoke may ingress into the nearby highrise buildings. This was not specifically carried forward in the risk analysis as the heat radiation effects will dominate the risk in the near field and ingress of gas / vapour into these buildings has been separately assessed for flash fires and vapour cloud explosions (as above).

5.4.8 Explosion in a Confined Space

If a leak of flammable vapour enters a confined space, then a confined explosion may occur if it is ignited.

Liquid migration through the ground is credible; however, this was not included in risk analysis as underground areas of buildings are typically sealed to prevent water ingress.

A leak of flammable gas or liquid from an underground pipeline also has the potential to enter underground services (e.g. sewer pipes) if there is inadequate segregation. This was the cause of major explosions in Mexico and Taiwan; however, these incidents occurred due to very specific circumstances (e.g. For the incident in Taiwan, a gas pipeline had been routed through a sewer and subsequently leaked inside the sewer due to corrosion. For the incident in Mexico, a fuel pipeline was in direct contact with a water pipe and a leak occurred between the two due to corrosion). Due to the very situational and localised nature of these events, this type of confined explosion has not been included in the risk analysis.

5.4.9 Incident Escalation in Pipeline Easement

A major fire on one pipeline may result in the failure of an adjacent pipeline. Underground pipelines are typically protected by the surrounding soil but may be exposed if a large release creates a crater.

The likelihood and consequences of propagation and escalation were estimated based on a review of historical incidents (Primarily from Ref. [24]), pipeline operating conditions, estimated crater dimensions from SAFETI, and the separation distances between the Gore Bay Pipeline and Secondary Mains in the study area.



- **Historical Incidents** In 2016, a review of buried pipeline rupture incidents identified only 2 propagation events from 17 pipeline rupture incidents due to an adjacent pipeline being exposed [24]. Both of these events involved the rupture of natural gas pipelines with larger diameters (viz. 1,067 mm and 406.4 mm) and higher pressures (viz. greater than 6,000 kPa) than the secondary mains in the study area.
- **Operating Conditions** The Gore Bay Pipeline is used to transfer liquid hydrocarbons. When this pipeline is in use, the flowing liquid acts as a heat sink and reduces the likelihood of failure if exposed to an external fire. None of the escalation events reported in the 2016 review by Silva et. al. [24] involved escalation to a pipeline for refined petroleum liquids (See above).
- Estimated Crater Dimensions The maximum crater radius and depth for full bore rupture of a 1050 kPa Secondary Natural Gas Main at a depth of 0.8 m in a clay soil was estimated to be c. 2.5m and c. 1.2 m, respectively (Note: It is not possible to estimate crater dimensions using SAFETI for the Gore Bay Pipeline). Based on this analysis and the separation distances (see below), even if a FBR of a secondary main were to occur, it is unlikely to expose a large section of the Gore Bay Pipeline.
- Separation Distances There are only two sections of the Gore Bay Pipeline that are located in the same area as a 1050 kPa Secondary Natural Gas Main (Refer to Figure 6): Hope Street (West of intersection with Waratah Street), which includes a 150 mm and/or 350 mm Secondary Natural Gas Main; and Andrew Street (Between intersections with Wharf Road and Lancaster Avenue), which only includes a 150 mm Secondary Natural Gas Main.

Where the Gore Bay Pipeline and a Secondary Natural Gas Main are both present, these are separated both horizontally and vertically, such that Gore Bay Pipeline is usually at a greater burial depth (Refer to Refer to Photograph 1, Example D).

• **Escalation Potential** – Propagation from a Secondary Natural Gas Main to the Gore Bay Pipeline does not appear to be a credible event based on the observations above.

Even if it is postulated that propagation from the Gore Bay Pipeline to a Secondary Natural Gas Main is credible (i.e. where a secondary main is located near and above the Gore Bay Pipeline, such that it becomes exposed to a pool fire – Refer to Photograph 1), then escalation is still not likely as the consequences of each pool / jet fire event are comparable and would be unlikely to occur simultaneously.

Based on this review, propagation and escalation was not considered a credible event for inclusion in the risk assessment.

5.5 Control Measures

Part 7.1 (Hazardous Chemicals) of the WHS Regulation applies to pipelines used to convey hazardous chemicals that are not regulated under the NSW Pipelines Act 1967 or the Gas Supply Act 1996. Division 9 under Part 7.1 of the WHS Regulation covers the: requirements for management of risk by the pipeline operator (Clause 389); duties of pipeline builders (390); and management of risks to health and safety by the pipeline operator (Clause 391).

The Gore Bay Pipeline pre-dates the NSW Pipelines Act 1967; therefore, this pipeline is regulated by SafeWork NSW under the NSW Work, Health and Safety (WHS) Regulation [8] [17]. The Gore Bay Pipeline is operated and maintained in accordance with AS/NZS 2885 [18] [17] [19].



Due to the lower operating pressures, AS/NZS 2885 does not apply for the Secondary Natural Gas Mains. These mains are operated and maintained in accordance with AS/NZS 4645 [11]. Part 1 of AS/NZS 4645:2018 [25] includes the network management requirements for the life cycle of a gas distribution network (including operation and maintenance) and Part 2 [26] specifies the requirements for design, construction and testing of steel pipes.

5.5.1 Prevention of Mechanical Failure

Systems and processes to ensure the pipeline structural integrity for the design life of a pipeline such as the Gore Bay Pipeline are included in Section 6 of AS/NZS 2885.3:2012 [27] and are included as part of the pipeline management system. Similar requirements for the natural gas distribution mains are included in Part 2 of AS/NZS 4645:2018 [26].

The Gore Bay Pipeline is inspected using 'intelligent pigging' and repaired as required (Refer to Section 4.3).

5.5.2 Corrosion Prevention

Systems and processes to ensure the pipeline structural integrity for the design life of a pipeline such as the Gore Bay Pipeline are included in Section 6 of AS/NZS 2885.3:2012 [27]. Similar requirements for the natural gas distribution mains are included in Part 2 of AS/NZS 4645:2018 [26]. These should include corrosion protection systems.

Two key control measures are typically implemented by pipeline operators to minimise the likelihood of failure due to corrosion: cathodic protection systems and external pipe coatings.

The Gore Bay Pipeline is inspected using 'intelligent pigging' (Refer to Section 4.3). It is coated and equipped with a cathodic protection system (Refer to Section 4.3).

The Secondary Natural Gas Mains are cathodically protected (CP test points were observed during the site inspection). These mains are typically coated with High-Density Polyethylene (HDPE) or a Tri-laminate product and are internally lined to reduce frictional loses and provide some internal corrosion protection [11].

5.5.3 Prevention of Damage due to Ground Movement and Other Failures

Normal loads (e.g. due to the internal and external pressure, weight of soil, traffic loads, etc.) and occasional loads (e.g. due to flood, earthquake, transient pressures in liquid lines and land movement due to other causes) are considered during design of a pipeline (as per AS/NZS 2885.1:2018 and AS/NZS 4645:2018). Additional depth of cover may also be required where the minimum depth of cover cannot be attained because of the action of nature (e.g. soil erosion, scour).

All the pipelines are located on relatively flat stable land within road corridors. The potential for ground movement is low.

5.5.4 Prevention of Damage due to Third Party Activity

Section 11 of AS 2885.3:2012 [27] requires a Safety Management Study to be undertaken to assess the risks associated with threats to the pipeline and to instigate appropriate measures to manage the identified threats.

Two key control measures are typically implemented by pipeline operators to minimise the likelihood of impact from TPA: the 'Dial Before You Dig' (DBYD) process and periodic patrols.



The probability of leak on impact depends on the pipeline wall thickness. The depth of cover may also reduce the likelihood of impact.

5.5.5 Mitigation Control Measures

Section 11 of AS 2885.3:2012 [27] requires the development and implementation of an Emergency Response Plan as part of the pipeline management system. Similar requirements for the natural gas distribution mains are included in Section 9 of AS/NZS 4635.1:2018 [25].

An Emergency Response Plan should typically detail the response and recovery strategies and procedures to address all pipeline related emergency events, including: loss of containment; full-bore pipeline rupture; fires; and, natural events.

Leaks may be detected during visual inspections, incident notifications and/or by instrumented monitoring systems. If a leak is detected, then the pipelines can be isolated by closing automated and/or manual valves (Refer to Sections 4.3 and 4.4).

5.6 MAEs for Risk Analysis

The list of MAEs included in the risk analysis is provided in Table 10.

Table 10List of MAEs

ΜΑΕ	Potential Consequences
Release of Gasoline, Jet Fuel or Diesel from Viva Gore Bay Pipeline *	Pool Fire, Jet Fire, Flash
Release of Gasoline, jet rule of Dieser for viva Gore Bay riperine	Fire and/or Explosion
Release of Natural Gas from Jemena Secondary Main (350 mm Diameter)	Jet Fire, Flash Fire
Release of Natural Gas from Jeffelia Secondary Main (550 min Diameter)	and/or Explosion
Release of Natural Gas from Jemena Secondary Main (150 mm Diameter)	Jet Fire, Flash Fire
Release of Natural Gas from Jeffelia Secondary Main (150 min Diameter)	and/or Explosion
Release of Natural Cas from Jamana Sacandary Main (100 mm Diamator)	Jet Fire, Flash Fire
Release of Natural Gas from Jemena Secondary Main (100 mm Diameter)	and/or Explosion

* Modelled as Heptane (As representative material for Gasoline)



6 **CONSEQUENCE ANALYSIS**

6.1 Release of Flammable Liquid / Gas

6.1.1 Representative Hole Diameter

Representative hole diameters were selected for the consequence modelling. These were selected to align with the leak frequency data (Refer to Appendix C), which includes four hole size categories: Pinhole (≤ 25 mm); Small Hole (> 25 mm to ≤ 75 mm), Large Hole (> 75 mm to ≤ 110 mm); and, Rupture (> 110 mm). The representative hole diameter/s in each hole size category were selected based on a review of the available historical data (Refer to Appendix B.1):

Leaks from underground pipelines in the Pinhole size category tend to be larger for TPA incidents (i.e. typically c. 20 mm to 25 mm) than for the other failure modes (i.e. typically less than c. 10 mm). Therefore, two representative hole diameters were selected in this category: 25 mm for TPA and 10 mm for all other failure modes.

		Representative Hole Diameter (mm)										
Pipeline/s	Diameter (mm)	Pinhole (≤ 25 mm)	Small Hole (> 25 mm to ≤ 75 mm)	Large Hole (> 75 mm to ≤ 110 mm)	Rupture (> 110 mm)							
Gore Bay Pipeline	300	10 or 25*	75	110	Full bore							
Casandan Matural Cas	350	10 or 25*	75	110	Full bore							
Secondary Natural Gas Mains	150	10 or 25*	75	110	Full bore							
	100	10 or 25*	75	Full	bore							

Table 11 Representative Hole Diameters Selected for Consequence Analysis

* 10 mm for all failure modes except TPA. 25 mm for TPA only.

6.1.2 Rate of Release

Release events were modelled using SAFETI. The estimated release rates are tabulated below for each representative hole size.

Table 12	Representative Hole Diameters Selected for Consequence Analysis
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ΜΑΕ	Hole Diameter (mm)	Release Rate [kg/s]
	10	4.8
	25	29.8
Release of Gasoline, Jet Fuel or Diesel from Viva Gore Bay Pipeline	75	175.9 *
dore bay ripenne	110	175.9 *
	FBR	175.9 *
	10	0.14
	25	0.86
Release of Natural Gas from Jemena Secondary Main (350 mm Diameter)	75	7.70
	110	16.6
	FBR	167.7



ΜΑΕ	Hole Diameter (mm)	Release Rate [kg/s]
	10	0.14
	25	0.86
Release of Natural Gas from Jemena Secondary Main (150 mm Diameter)	75	7.70
	110	16.6
	FBR	30.8
	10	0.14
Release of Natural Gas from Jemena Secondary	25	0.86
Main (100 mm Diameter)	75	7.70
	FBR	13.7

* Limited to transfer rate.

6.1.3 Height and Orientation of Release

The SAFETI software does not permit entry of a release height below 0 m; therefore, all releases from the underground pipeline were modelled at a release height of 0 m (i.e. ground level). This is not a significant factor for the typical burial depth (Refer to Section 4.3).

A release of high pressure gas or liquid from a buried pipeline would result a crater and would be orientated upwards from the crater [28].

6.1.4 Duration of Release

Gasoline and Methane are flammable and any adverse impact will occur quickly (fire or explosion); therefore, the duration of exposure is not as critical as it would be if there were a toxic material in the pipelines (i.e. where the adverse impact can significantly increase for longer exposure durations).

The isolation time and duration of release is not specified in the QRA as these will be significantly longer than the period of exposure required for an adverse effect to people (Refer to Appendix A.6) and the time required for each representative release case to reach steady state.

6.2 Fire Modelling

The latest SAFETI software package (Version 8.23) was used to model all the representative fire events included in the risk analysis.

The key data and assumptions used to model the representative fire events are included in Appendix A.4.

6.2.1 Pool Fire

Example distances to heat radiation levels of 4.7, 14, 21 and 35 kW/m² are tabulated in Appendix B.2.1 for the representative pool fire events included in the risk analysis.

The calculated distance to a heat radiation level of 4.7 kW/m^2 for a FBR of the Gore Bay Pipeline is comparable to the corresponding reported measurement length of 132 m (Refer to Section 4.3).

6.2.2 Jet Fire

Example distances to heat radiation levels of 4.7, 12.5, 23 and 35 kW/m² are tabulated in Appendix B.2.2 for representative jet fire events included in the risk analysis.



The worst-case jet fire is a full-bore rupture (FBR) of the 350 mm Secondary Natural Gas Main due to its relatively large diameter and release rate.

6.2.3 Flash Fire

Example distances to the upper flammability limit (UFL), lower flammability limit (LFL) and ½LFL concentrations are tabulated in Appendix B.2.3 for representative flash fire events included in the risk analysis.

Only the 'horizontally' orientated releases of natural gas have the potential to exceed the LFL or ½LFL concentrations at ground level. These distances are relatively large for the FBR events (e.g. up to several hundred metres for FBR of the 350 mm diameter main); however, the potential hazard area for a flash fire is offset by the relatively narrow plume widths.

6.3 Vapour Cloud Explosion

When a flammable vapour cloud ignites, the flame front advances as the cloud burns. If there are obstacles in the path of the flame front, the level of turbulence increases causing accelerated burning and thus the flame front accelerates, reaching speeds of 100-200 m/s. The whole combustion process occurs over a period of less than a second, but this short burst of high speed flame front results in a blast wave, resulting in a pressure above the atmospheric pressure on the target surface (referred to as blast overpressure).

The blast wave can cause damage to the structure and injury/ fatality to exposed individuals and is commonly called vapor cloud explosion (VCE).

The 3-D obstruction model in SAFETI was used to estimate the overpressure for a VCE and a medium level of congestion (Equivalent to TNO Model curve number 4) was assumed to simulate entry of the gas or vapour into a building and the subsequent confined explosion. The maximum calculated overpressure using TNO Model curve number 4 is 10 kPa.





7 FREQUENCY AND LIKELIHOOD ANALYSIS

7.1 Likelihood of Liquid or Gas Release

The likelihood of a liquid or gas release (i.e. leak) from each of the pipelines is tabulated in Table 13 (Also refer to Appendix C.1) and was estimated based on a review of relevant data sources. The primary data sources included:

- Department of Industry, Resources and Energy, New South Wales, 2018-19 Licensed *Pipelines Performance Report* [29]. This includes data for all licensed pipelines in NSW for the 5-year period: 2014/15 to 2018/19.
- UK Health and Safety Executive (HSE), Research Report (RR) 1035 [22].
- British Standards Institute (2013) [30].

		Leak Fre	quency (per ki	n per yr)	
MAE	Pinhole (≤ 25 mm)	Small Hole (> 25 mm to ≤ 75 mm)	Large Hole (> 75 mm to ≤ 110 mm)	Rupture (> 110 mm)	Total Leak Frequency
Release of Gasoline, Jet Fuel or Diesel from Viva Gore Bay Pipeline	5.4E-05	2.7E-05	2.2E-05	8.8E-06	1.12E-04
Release of Natural Gas from Jemena Secondary Main (350 mm Diameter)	3.5E-04	4.9E-06	2.7E-07	2.6E-06	3.6E-04
Release of Natural Gas from Jemena Secondary Main (150 mm Diameter)	4.9E-04	4.9E-06	2.7E-07	2.6E-06	5.0E-04
Release of Natural Gas from Jemena Secondary Main (100 mm Diameter)	7.9E-04	4.9E-06	2.7E-07	2.6E-06	8.0E-04

Table 13 Leak Frequencies

7.2 Probability of Ignition

The ignition probabilities adopted in the risk analysis are listed in and were based on a review of relevant ignition probability data and ignition probability correlations (Refer to Appendix C).

Table 14	Ignition Probabilities
----------	------------------------

MAE	Hole Diameter (mm)	Release Rate [kg/s]	Total Ignition Probability	Immediate Ignition Probability	Delayed Ignition Probability
	10	4.8	0.0122	0.0061	0.0061
Release of Gasoline, Jet	25	29.8	0.0393	0.0197	0.0197
Fuel or Diesel from Viva	75	175.9 *	0.0700	0.0350	0.0350
Gore Bay Pipeline	110	175.9 *	0.0700	0.0350	0.0350
	FBR	175.9 *	0.0700	0.0350	0.0350



MAE	Hole Diameter (mm)	Release Rate [kg/s]	Total Ignition Probability	Immediate Ignition Probability	Delayed Ignition Probability
	10	0.14	0.0013	0.0006	0.0006
Release of Natural Gas	25	0.86	0.0049	0.0025	0.0025
from Jemena Secondary	75	7.70	0.0257	0.0129	0.0129
Main (350 mm Diameter)	110	16.6	0.0458	0.0229	0.0229
	FBR	167.7	0.2599	0.1300	0.1300
	10	0.14 0.0013 0.00		0.0006	0.0006
Release of Natural Gas	25	0.86	0.0049	0.0025	0.0025
from Jemena Secondary	75	7.70	0.0257	0.0129	0.0129
Main (150 mm Diameter)	110	16.6	0.0458	0.0229	0.0229
	FBR	30.8	0.0721	0.0361	0.0361
	10	0.14	0.0013	0.0006	0.0006
Release of Natural Gas	25	0.86	0.0049	0.0025	0.0025
from Jemena Secondary Main (100 mm Diameter)	75	7.70	0.0257	0.0129	0.0129
Main (100 min Diameter)	FBR	13.7	0.0396	0.0198	0.0198

* Limited to transfer rate.

7.3 Likelihood of Representative MAEs

The likelihood of each representative release scenario included in the risk analysis is tabulated in Appendix C.3.



8 **RISK ANALYSIS**

8.1 Individual Risk of Fatality

The 0.5 x 10^{-6} per annum (p.a.) cumulative individual fatality risk contour for the Gore Bay Pipeline and the Secondary Natural Gas Mains is shown in Figure 9. This value is the risk criterion for sensitive land uses in HIPAP No.10 [2].

A cumulative individual fatality risk of 1×10^{-6} p.a., which is the risk criterion for residential land uses in HIPAP No.10 [2], is not reached at any location in the Melrose Park Precinct.



Figure 9 Cumulative Individual Fatality Risk

8.2 Risk of Acute Toxic Injury or Irritation

No events with the potential to cause acute toxic injury or irritation were identified for inclusion in the risk analysis (Also refer to Section 5.4.7); therefore the proposed development complies with the relevant DPIE risk criteria (Refer to Section 3.4.2).



8.3 Risk of Property Damage and Accident Propagation (Exceeding 14 kPa)

The cumulative risk of property damage and accident propagation (Overpressure exceeding 14 kPa) does not reach 50 x 10^{-6} p.a. This criterion does not apply to the proposed development (Refer to Section 3.4.3).

8.4 Risk of Property Damage and Accident Propagation (Exceeding 23 kW/m²)

The cumulative risk of property damage and accident propagation (Heat radiation exceeding 23 kW/m^2) does not reach 50 x 10⁻⁶ p.a. This criterion does not apply to the proposed development (Refer to Section 3.4.3).

8.5 Risk of Injury (Exceeding 7 kPa)

The cumulative risk of injury (Overpressure exceeding 7 kPa) does not reach 50×10^{-6} p.a.; therefore the proposed development complies with the relevant DPIE risk criterion (Refer to Section 3.4.2).

8.6 Risk of Injury (Exceeding 4.7 kW/m²)

The cumulative risk of injury (Heat radiation exceeding 4.7 kW/m²) does not reach 50 x 10^{-6} p.a.; therefore the proposed development complies with the relevant DPIE risk criterion (Refer to Section 3.4.2).

8.7 Qualitative Risk Criteria

Irrespective of the numerical value of any risk criteria level for risk assessment purposes, it is essential that certain qualitative principles be adopted concerning the land use safety acceptability of a proposed development or existing activity. The proposed development is considered to comply with the qualitative risk criteria outlined in HIPAP No. 4, as follows:

- Avoidance of all 'avoidable' risks The pipelines are existing facilities and cannot be relocated to avoid risk exposure.
- Reduction, wherever practicable, of the risk from a major hazard, even where the likelihood of exposure is low Risk reduction measures are proposed in Section 9.2.
- Containment, wherever possible, within the site boundary of the effects (consequences) of the more likely hazardous events The effects (consequences) of the more likely hazardous events (i.e. the smallest representative hole sizes) are generally limited to the roadways in which they are located (Refer to Appendix B.2).
- Recognition that if the risk from an existing installation is already high, further development should not be permitted if it significantly increases that existing risk The risk to the proposed development meets the individual and societal risk criteria, and risk reduction measures are proposed in Section 9.2.

8.8 Societal Risk

It is possible that an incident at a hazardous facility may affect more than a single individual off-site, especially in the case of a full-bore rupture of a high-pressure pipeline, and the potential exists for multiple fatalities.

The societal risk concept evolved from the concept of 'risk aversion', i.e. society is prepared to tolerate incidents that cause single fatalities at a more frequent interval (e.g. motor vehicle accidents) than for incidents causing multiple fatalities (e.g. an aircraft accident).



Two parameters are required to define societal risk: (a) Number of fatalities that may result from an incident; and (b) the frequency (likelihood) of occurrence of the incident.

Societal risk can be represented by F-N curves, which are plots of the cumulative frequency (F) of various accident scenarios against the number (N) of casualties associated with the modelled incidents. In other words, 'F' represents the frequency of exceedance of number of fatalities, N.

The F-N plot is cumulative in the sense that, for each frequency on the plot, N is the number of fatalities that could be equalled *or exceeded*, and F is the frequency of exceedance of the specified number of fatalities.

The F-N curve for the proposed development is shown in Figure 10. The entirety of this curve is in the 'Negligible' or 'ALARP' regions and complies with the DPIE's indicative societal risk criteria.

The existing and proposed schools will have a relatively high population density once they are redeveloped and are consequently the major contributors to the higher N events.



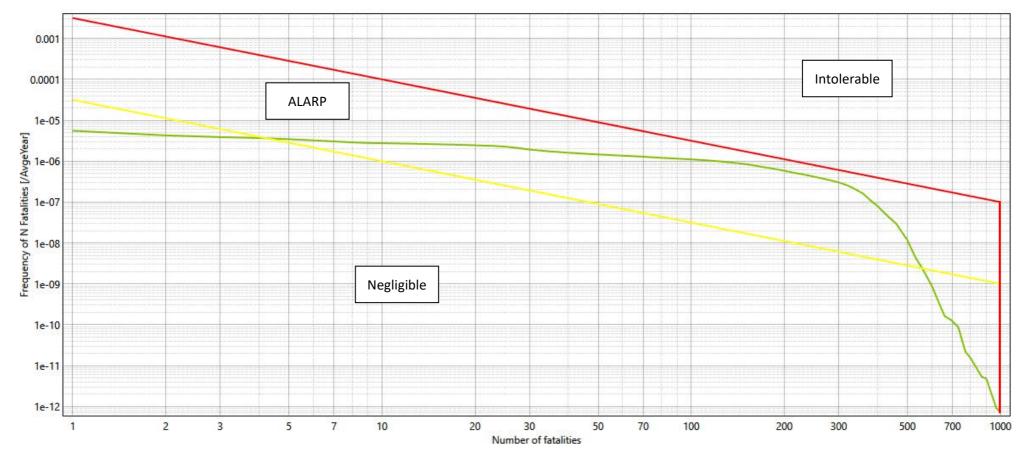


Figure 10 Societal Risk F-N Curve





9 FINDINGS AND RECOMMENDATIONS

9.1 Findings

Compliance with NSW DPIE Risk Criteria for Land Use Safety Planning

- The maximum individual fatality risk is 0.5 x 10⁻⁶ p.a. and this only occurs at two locations where the Gore Bay Pipeline changes direction (Refer to Figure 9). This risk criterion level only applies to sensitive land uses (schools, hospitals, etc.), which are not currently proposed at these locations. Therefore, the proposed development satisfies the individual fatality risk criteria in HIPAP No.10 [2].
- The maximum individual fatality risk is approximately 0.3×10^{-6} p.a. at the boundary of the existing school in the South Precinct (Waratah Street) and approximately 0.04×10^{-6} p.a. at the boundary of the proposed new school in the North Precinct (Hope Street). Therefore, these uses are compliant with the 0.5 x 10^{-6} p.a. individual fatality risk criterion in HIPAP No.10 [2].
- All other individual risk levels comply with the corresponding quantitative risk criteria in HIPAP No.10 [2] (Refer to Sections 8.2 to 8.6).
- Irrespective of the numerical value of any risk criteria level for risk assessment purposes, it is essential that certain qualitative principles be adopted concerning the land use safety acceptability of a proposed development or existing activity (Refer to Section 8.7). This is particularly relevant where for a planning proposal where rezoning and population intensification may occur. Whilst the risk to the proposed development meets the quantitative individual and societal risk criteria, risk reduction measures are included in Section 9.2, consistent with the qualitative principles in HIPAP No.10 [2].
- The entirety of the F-N curve is in the 'Negligible' or 'ALARP' regions and complies with the DPIE's indicative societal risk criteria (Refer to Section 8.8). The existing and proposed schools will have a relatively high population density once they are redeveloped and are consequently the major contributors to the higher N events.

Management of Uncertainty

- Consistent with Section 5 of HIPAP No. 6, assumptions have been made on a 'conservative best estimate' basis, particularly where aspects of the proposed development are not finalised (e.g. type and layout of structures within individual lots) or where data was not available (e.g. SMS for Gore Bay Pipeline). To appropriately acknowledge and account for any degree of uncertainty, assumptions were made which err on the side of conservatism (As described in Appendix A). The following assumptions are particularly relevant:
 - The Gore Bay Pipeline only operates during a transfer from a ship so is not a continuous operation. 100% utilisation has been assumed in the risk assessment and is a conservative assumption.
 - The Gore Bay Pipeline is used to transfer Gasoline, Diesel and Jet Fuel. Gasoline was selected for the risk analysis as it is the most flammable product transferred in this pipeline. As ignition probabilities are lower for Diesel and Jet Fuel (Refer to Appendix C.2.2), assuming 100% of transfers are Gasoline is a conservative assumption.



- The estimation of the societal risk assumes all population is located at ground level and that intervening buildings do not provide protection from heat radiation. This is potentially conservative, particularly for higher rise buildings, if these buildings are not directly affected by a fire on a pipeline.
- The Gore Bay Pipeline has been in service since 1962 [15]. Pipeline age is a potential factor for leak frequency rates [30]; however, information published by Viva indicates that it is required to be operated and maintained in accordance with current standards (i.e. AS/NZS 2885 [18] [17] [19]). Furthermore, whilst it is not a licensed pipeline under the Pipelines Act 1967, it is covered under the Work Health and Safety Regulations 2017, which is regulated by SafeWork NSW [8]. It is also noted that an extensive inspection (via intelligent pigging) and repair program has been undertaken by a third-party company (viz. TFA Project Group [31]). Due to these observations, and recognising the other conservative assumptions adopted throughout the analysis, the leak frequency rates used in the risk assessment have been based on average leak rates estimated from more recent historical data for refined product pipelines (Refer to Appendix C.1).

9.2 Recommendations

1. Sensitive uses, such as hospitals, schools, childcare facilities, and old age housing developments, should not be located within the extent of the 0.5×10^{-6} p.a. contour (As shown on Figure 9).

As the maximum individual fatality risk adjacent to the Gore Bay Pipeline is approximately 0.3×10^{-6} p.a., it may also be appropriate to exclude any new sensitive uses from the lots fronting the Gore Bay Pipeline easement in Hope Street and Waratah Street. Such an approach would be consistent with the principle of avoidance of all 'avoidable' risks (Refer to Section 3.5).

- 2. Any redevelopment of the existing school in the South Precinct should consider the risk imposed by the proximity of the Gore Bay Pipeline in Waratah Street and the Secondary Natural Gas Mains in Wharf Road and ensure the risk to school occupants is reduced 'As Low As Reasonably Practicable'. Similarly, the proposed school development in the North Precinct should consider the risk imposed by the proximity of the Secondary Natural Gas Mains in Hope Street and Wharf Road and ensure the risk to school occupants is reduced 'As Low As Reasonably Practicable'.
- 3. A Safety Management Study (SMS) should be undertaken for the Gore Bay Pipeline, as required in AS/NZS 2885 to address the proposed change of zoning and land use within the pipeline measurement length (132 m from the pipeline).
- 4. Whilst the risk assessment is expected to be conservative, it would be appropriate to review the data and results following completion of the SMS for the Gore Bay Pipeline and as the specific building designs are being developed (Principally where these buildings are located on lots fronting the Gore Bay Pipeline easement or within the measurement length of this pipeline).
- 5. If the configuration of the Natural Gas distribution network is to be significantly changed as part of the proposed redevelopment, then it would also be appropriate to review the data and risk assessment results. It is noted in Section A1.2.5 of the Melrose Park Southern Precinct Structure Plan [13] that gas supply requirements are still under investigation.



- 6. Landowners / proponents should demonstrate that appropriate consultation has occurred with the pipeline operators. Consultation should occur as soon as is practicable, with the primary aim to ensure that the potential impacts of the development on the existing potentially hazardous pipelines (and vice-versa) are clearly understood and will be appropriately managed (also refer to Recommendations 7 to 9).
- 7. It should be ensured that construction activities in the Study Area (Particularly for lots adjacent to the Gore Bay Pipeline) do not impact upon the existing potentially hazardous pipelines. The landowner / proponent should demonstrate how this will be achieved.
- 8. New, or modified, occupied buildings should be constructed with due regard of the fire and explosion hazards posed by the pipelines (Particularly for lots adjacent to the Gore Bay Pipeline). The landowner / proponent should demonstrate how protection of the building occupants has been incorporated into the building design (e.g. through use of appropriate non-combustible materials (cladding etc.), fire-rated walls, sizing and location of windows and balconies, measures to minimise smoke ingress, use of impermeable barriers to prevent ingress of gas / liquid / vapour into underground basements / car parks, etc.).
- 9. Emergency refuge and/or egress arrangements should be provided for all new, or modified, buildings in lots adjacent to the Gore Bay Pipeline or 1050 kPa Secondary Gas Mains. This is to ensure the safety of building occupants in the event of an incident involving a pipeline. The landowner / proponent should demonstrate how this has been incorporated into the building design (e.g. through the use of fire rated emergency egress stairwells, egress to a safe location on the far side of the building away from the pipelines, shelter-in-place facilities, etc.) and should prepare appropriate emergency response plan/s for use by the building occupants.



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- [27] Standards Australia, "AS/NZS 2885.3:2012 Pipelines Gas and Liquid Petroleum Operations and Maintenance," 2012.
- [28] DNVGL, "SAFETI 8.23 Technical Reference Manual," 2020.
- [29] New South Wales Department of Industry, Resources and Energy, "Licensed Pipelines Performance Report 2018-2019," 2019.
- [30] British Standards Institute, "PD 8010-3:2009+A1:2013 Pipeline Systems Part 3: Steel Pipelines on Land - Guide to the Application of Risk Assessment to Proposed Developments in the Vicinity of Major Accident Hazard Pipelines Containing Flammables," 2013.



Appendices



Appendix A Assumptions

It is necessary to make technical assumptions during a risk analysis. These assumptions typically relate to specific data inputs (e.g. material properties, equipment failure rates, etc.) and modelling assumptions (e.g. release orientations, impairment criteria, etc.).

To comply with the general principles outlined in Section 2.2 of HIPAP No. 6, all steps taken in the risk analysis should be: *"traceable and the information gathered as part of the analysis should be well documented to permit an adequate technical review of the work to ensure reproducibility, understanding of the assumptions made and valid interpretation of the results"*. Therefore, details of the key assumptions adopted for the risk analysis are provided in this Appendix.

Each assumption is numbered and detailed separately. The basis for each assumption is explained together with its potential impact on the risk results and the Major Accident Events (MAEs) potentially affected. Key references are also listed for each assumption, where relevant.

It is important that the assumptions be supported by:

- experimental data in the literature, where available;
- actual operating experience, where available;
- similar assumptions made by experts in the field and a general consensus among risk analysts; and
- engineering judgement of the analyst.

The main objectives are to minimise uncertainty in the risk estimate as far as is possible, and to ensure that the assumptions result in a 'conservative best estimate' of the risk. Such an approach is consistent with the following extract from Section 5 of HIPAP No. 6: "In the consequence analysis and throughout the hazard analysis, the analyst must be conscious of the uncertainties associated with the assumptions made. Assumptions should usually be made on a 'conservative best estimate' basis. That is, wherever possible the assumptions should closely reflect reality. However, where there is a substantial degree of uncertainty, assumptions should be made which err on the side of conservatism."



Subject	No.	Assumption
Operational	1	Pipeline Operating Conditions
Data	2	Utilisation of Pipelines
	3	Representative Wind Speeds, Wind Directions and Stability Classes
	4	Ambient Conditions
Locational Data	5	Surface Roughness Length
Data	6	Total Population (Day and Night)
	7	Indoor / Outdoor Population Distribution (Day and Night)
Risk Analysis Methodology	8	Location and Segmentation of Pipelines
	9	Representative Materials
	10	Pressure / Pumping Rate for Release Modelling
	11	Representative Hole Diameters for Release Modelling
	12	Location of Release
Consequence Analysis	13	Formation of Circular Pools
Anarysis	14	Maximum Extent of Flash Fire
	15	Isolation Time and Duration of Release
	16	Shielding by Intervening Structures
	17	3D Explosion Model Parameters
	18	Likelihood of Release (Loss of Containment)
Likelihood Analysis	19	Ignition Probability
Anarysis	20	Probability of VCE or Flash Fire
	21	Exposure to Heat Radiation from a Fire (Indoor or Outdoor)
Vulnerability Parameters	22	Exposure to Flash Fire (Indoor or Outdoor)
	23	Exposure to Explosion Overpressure (Indoor or Outdoor)

Table 15List of Assumptions by Subject



A.1 Operational Data

Assumption No. 1: Pipeline Operating Conditions

Subject: Operational Data

Assumption/s:

• All pipeline operating conditions (pressure, temperature, etc.) are as reported in Sections 4.3 and 4.4.

Justification and Impact/s of Assumption/s:

- All operational data for the Viva Gore Bay pipeline was sourced from publicly available information, including the information provided in the Dial Before You Dig (DBYD) response.
- All operational data for the Jemena Secondary Natural Gas Mains was sourced from publicly available information, including the information provided in the DBYD response.
- Operating conditions (particularly operating pressure) are required to undertake the release and dispersion modelling.

MAE/s Affected:

• All.

- AECOM, Environmental Impact Statement, Clyde Terminal Conversion Project, Appendix F, Preliminary Hazard Analysis, Jan 2013.
- AECOM, Gore Bay Terminal Modification, EIS Scoping Report, 25 Jan 2012.
- Jemena, DBYD Response, DBYD Sequence Number 102261874, 28 Sept. 2020.
- Viva Energy Australia, ASX Release, Clyde and Gore Bay Site Visit Presentation, 23 Nov. 2018.
- Viva Energy Australia, *DBYD Response*, DBYD Sequence Number 102261877, 28 Sept. 2020.





Assumption No. 2: Utilisation of Pipelines

Subject: Operational Data

Assumption/s:

- The Gore Bay Pipeline is utilised 100% of the time.
- The Jemena Natural Gas Mains are utilised 100% of the time.

Justification and Impact/s of Assumption/s:

- Utilisation data is required to undertake the release and dispersion modelling and to estimate the release frequency.
- The Gore Bay Pipeline only operates during a transfer from a ship. It is conservative to assume 100% utilisation.

MAE/s Affected:

• All.

- AECOM, Environmental Impact Statement, Clyde Terminal Conversion Project, Appendix F, Preliminary Hazard Analysis, Jan 2013.
- AECOM, Gore Bay Terminal Modification, EIS Scoping Report, 25 Jan 2012.
- Jemena, DBYD Response, DBYD Sequence Number 102261874, 28 Sept. 2020.
- Viva Energy Australia, ASX Release, Clyde and Gore Bay Site Visit Presentation, 23 Nov. 2018.
- Viva Energy Australia, *DBYD Response*, DBYD Sequence Number 102261877, 28 Sept. 2020.



A.2 Locational Data

Assumption No. 3: Representative Wind Speeds, Wind Directions and Stability Classes

Subject: Locational Data

Assumption/s:

- The probabilistic distribution of wind speed and wind direction for the representative stability classes is provided in Table 16 and Table 17, based on the Bureau of Meteorology (BoM) meteorological data for Parramatta.
- The data was split into daytime and night-time conditions.
- Note: For the BoM meteorological data, night is defined as being the hour before dusk to the hour after sunrise. This varies depending on time of year; however, the average night-time duration is 58% of the time. Therefore, the average daytime duration is 42% of the time.

Justification and Impact/s of Assumption/s:

- The BoM meteorological data for Parramatta (Station ID: 066124) was processed in accordance with the methodology provided by the Victorian EPA.
- Wind speed typically has minimal impact on jet fires due to momentum jet effects of a sonic release. However, higher wind speeds may cause the 'tilting' of the flame from a pool fire. An allowance for flame tilt is included in the SAFETI model.
- The downwind gas concentrations, and hence the hazard ranges for dispersion of flammable gas or vapour, vary with wind speed and weather stability class. Therefore, multiple representative wind speed and stability class categories are included in accordance with standard practice for undertaking a quantitative risk assessment (QRA).
- The day/night split of the weather data is required to allow for the fact that there is little or no occupancy of the school premises at night.
- The BoM meteorological data for the Olympic Park weather station was not used because some data required to determine the stability class is not monitored at this station (e.g. cloud cover).

MAE/s Affected:

• All.

- Exemplary Energy manipulation of BoM data for Parramatta (Station ID: 066124) and World Met Station Number, WMO Index 94765. Used years 2010 2014.
- Stability categories calculated as per VIC EPA publication 1459. Sunrise and Sunset times obtained from NASA Jet Propulsion Laboratories' "Horizons" Ephemeris programme.
- Bureau of Meteorology, http://www.bom.gov.au/climate/averages/tables/cw_066124.shtml.



Stab. Class	Wind Speed (m/s)	N	NNE	NE	ENE	E	ESE	SE	SSE	S	ssw	sw	wsw	w	wnw	NW	NNW	Total
В	1.8	0.022	0.013	0.012	0.011	0.013	0.009	0.009	0.008	0.010	0.009	0.012	0.014	0.021	0.021	0.021	0.019	0.225
D	7.5	0.007	0.003	0.003	0.003	0.003	0.003	0.004	0.003	0.006	0.005	0.008	0.008	0.013	0.013	0.012	0.007	0.103
D	1.6	0.024	0.011	0.020	0.032	0.038	0.033	0.029	0.023	0.030	0.014	0.027	0.028	0.032	0.026	0.028	0.022	0.416
D	4.1	0.005	0.001	0.008	0.020	0.018	0.029	0.038	0.035	0.027	0.005	0.007	0.015	0.022	0.015	0.007	0.006	0.256
Тс	otal	0.060	0.028	0.044	0.066	0.073	0.075	0.079	0.068	0.072	0.034	0.055	0.065	0.087	0.075	0.068	0.054	1.0

 Table 16
 Probability of Representative Stability Classes and Wind Speeds (Day)

 Table 17
 Probability of Representative Stability Classes and Wind Speeds (Night)

Stab. Class	Wind Speed (m/s)	N	NNE	NE	ENE	E	ESE	SE	SSE	S	ssw	sw	wsw	w	WNW	NW	NNW	Total
D	7.3	0.034	0.024	0.026	0.025	0.025	0.023	0.023	0.022	0.031	0.029	0.034	0.034	0.039	0.033	0.037	0.036	0.475
D	0.7	0.020	0.010	0.025	0.017	0.019	0.021	0.023	0.022	0.031	0.017	0.026	0.026	0.026	0.016	0.017	0.022	0.339
D	3.8	0.001	0.000	0.001	0.001	0.001	0.003	0.006	0.010	0.007	0.002	0.002	0.004	0.006	0.004	0.002	0.001	0.052
Е	2.6	0.001	0.001	0.002	0.001	0.002	0.001	0.001	0.001	0.001	0.001	0.001	0.001	0.001	0.001	0.001	0.002	0.019
F	0.7	0.008	0.005	0.006	0.006	0.006	0.006	0.005	0.005	0.007	0.006	0.008	0.008	0.010	0.008	0.009	0.010	0.114
То	otal	0.064	0.040	0.060	0.050	0.053	0.054	0.059	0.060	0.078	0.056	0.072	0.074	0.083	0.061	0.066	0.071	1.0



Assumption No. 4: Ambient Conditions

Subject: Locational Data

Assumption/s:

- The typical ambient conditions (temperature, atmospheric pressure, solar radiation and relative humidity) are based on the Bureau of Meteorology (BoM) meteorological data for Parramatta.
- The typical ambient conditions (temperature, atmospheric pressure, solar radiation and relative humidity) are listed in Table 18 and Table 19.

Table 18 Average Temperature, Relative Humidity and Solar Radiation (Day)

Stability Class	Wind Speed (m/s)	Average Temp (°C)	Average Solar Radiation (W/m ²)	Average Relative Humidity (%)
В	1.8	21.5	606.8	59.5
D	7.5	21.8	471.8	45.6
D	1.6	17.0	268.6	61.7
D	4.1	19.8	383.2	75.7

Table 19 Average Temperature, Relative Humidity and Solar Radiation (Night)

Stability Class	Wind Speed (m/s)	Average Temp (°C)	Average Solar Radiation (W/m ²)	Average Relative Humidity (%)
D	7.3	17.4	18.8	58.0
D	0.7	13.5	6.38	79.4
D	3.8	16.4	8.97	91.0
E	2.6	15.1	0.00	84.7
F	0.7	13.3	0.00	91.7

Justification and Impact/s of Assumption/s:

- The average ambient temperature is a required input for the SAFETI model. The temperature of the material in each pipeline is similar; therefore, the average ambient temperature does not have a significant impact on the consequence calculations.
- The average relative humidity is a required input for the SAFETI model. This is used in thermal radiation calculations to attenuate the heat radiation.
- The average solar radiation is a required input for the SAFETI model.

MAE/s Affected:

• All.

- Exemplary Energy manipulation of BoM data for Parramatta (Station ID: 066124) and World Met Station Number, WMO Index 94765. Used years 2010 2014.
- Stability categories calculated as per VIC EPA publication 1459. Sunrise and Sunset times obtained from NASA Jet Propulsion Laboratories' "Horizons" Ephemeris programme.
- Bureau of Meteorology, http://www.bom.gov.au/climate/averages/tables/cw_066124.shtml.



Assumption No. 5: Surface Roughness Length

Subject: Locational Data

Assumption/s:

• The roughness length for different surface types, as listed in the SAFETI user manual, is shown below in Table 20.

Description	Roughness Length (m)
Open water, at least 5 km	0.0002
Mud flats, snow, no vegetation, no obstacles	0.005
Open flat terrain, grass, few isolated objects	0.03
Low crops; occasional large obstacles, x/h > 20	0.1
High crops, scattered large obstacles, 15 <x h<20<="" td=""><td>0.25</td></x>	0.25
Parkland, bushes, numerous obstacles, x/h<15	0.5
Regular large obstacle coverage (suburb, forest)	1
City centre with high- and low-rise buildings	3

Table 20 Surface Roughness Length

• The proposed development to either side of Hope Street and Waratah Street is predominantly low-rise and high-rise buildings. Therefore, a roughness length of 3 m is a representative value for this location.

Justification and Impact/s of Assumption/s:

- The surface roughness affects the dispersion analysis. As the surface roughness increases, a
 release of gas or vapour will disperse more quickly with increasing distance from the source.
 Therefore, it is necessary in SAFETI to select a surface roughness length that is representative of
 the types of terrain and obstacles near the source of release.
- It is not possible to define different surface roughness lengths for different locations within a single SAFETI model. Only a single representative value can be defined for the entire area.

MAE/s Affected:

• Dispersion modelling for all relevant MAEs.

- Aerial photographs of study area.
- City of Newcastle, Urban Design City Strategy Unit, *Melrose Park Master Plan*, Drawing No. A01, Revision N, 4 Sept. 2020.
- SAFETI software documentation.



Assumption No. 6: Total Population (Day and Night)

Subject: Locational Data

Assumption/s:

- The risk analysis includes the estimated population within the Melrose Park Precinct. Residential populations located outside the Melrose Park Precinct (within the maximum estimated hazard range) are also included in the risk analysis.
- Populations are evenly distributed across each relevant area.
- **Proposed Residential Apartment Buildings in Melrose Park Precinct** The population in each proposed residential apartment building is conservatively based on an occupancy rate of 2.2 persons per apartment, with 6,850 apartments in Melrose Park North and 4,238 apartments in Melrose Park South. 20% of this population is assumed to be present during the day and 100% is present during the night.
- Existing Residential Areas Outside the Melrose Park Precinct The population in each residential area outside the Melrose Park Precinct (within the maximum estimated hazard range) is given in Table 21. The majority of these dwellings are residential houses.

Statistical Area 1	Description	Total Population	No People per Dwelling	% Home Day
1150333	Melrose Park	524	3.1	22
1150320	Melrose Park	454	2.7	22
1147751	Ermington	268	2.9	31
1147744	Ermington	568	2.9	19
1147726	Ermington	454	3.1	20

Table 21 Surrounding Residential Population

- **Town Centre** The population in the Melrose Park town centre is based on 1 person 30 m² of GFA, with 100% present during day and 10% present during the night. Note: The maximum population for the Melrose Park town centre was based on a maximum GFA of 30,000 m².
- Melrose Park School (North Precinct) 100% of the total population (1,100 students and 50 staff) are located at the local school during the day. 0% are present at night.
- Melrose Park School (South Precinct) 100% of the total population (2,000 students and 110 staff) are located at the local school during the day. 0% are present at night.

Justification and Impact/s of Assumption/s:

- The occupancy rate and % of the total population present during the day and night was estimated from 2016 census data for Melrose Park and Ermington.
- The % of people present during the day was estimated from: (i) the number of employed people minus the number of employed people who worked from home or did not travel to work; (ii) the number of children aged 5-14, who would be at school; and, (iii) an assumption that 20% of the people who are not employed or did not report an employment status are not at their home in the precinct.
- The total population and the % of the total population present during the day and night is required for estimation of the societal risk.





Assumption No. 6: Total Population (Day and Night)

MAE/s Affected:

• All (Note: This assumption is only applicable to the calculation of societal risk).

- Information provided by Department of Education and M Projects.
- Australian Bureau of Statistics, 2016 census data for Melrose Park and Ermington.



Assumption No. 7: Indoor / Outdoor Population Distribution (Day and Night)

Subject: Locational Data

Assumption/s:

- The % of people located indoors and outdoors during the day and night is dependent on the type of use, as follows:
 - **Proposed Residential Apartment Buildings in Melrose Park Precinct** 90% of the daytime population is indoors and 10% is outdoors. 99% of the night-time population is indoors and 1% is outdoors.
 - Existing Residential Areas Outside the Melrose Park Precinct 90% of the daytime population is indoors and 10% is outdoors. 99% of the night-time population is indoors and 1% is outdoors.
 - **Town Centre** 90% of the daytime population is indoors and 10% is outdoors. 90% of the night-time population is indoors and 10% is outdoors.
 - Melrose Park School (North Precinct) For 80% of the daytime hours, 100% of the population is indoors. For 20% of the daytime hours, 100% of the population is outdoors. Note: The indoor / outdoor population distribution is not required for night-time as the total population is 0 (Refer to Assumption No. 6).
 - Melrose Park School (South Precinct) For 80% of the daytime hours, 100% of the population is indoors. For 20% of the daytime hours, 100% of the population is outdoors. Note: The indoor / outdoor population distribution is not required for night-time as the total population is 0 (Refer to Assumption No. 6).
- All population is located at ground level.

Justification and Impact/s of Assumption/s:

- The proportion of people located indoors and outdoors will affect the societal risk analysis, as the vulnerability to fire, explosion, etc. varies depending on location.
- The default values recommended by the TNO ['Purple Book'] for residential and industrial areas are tabulated below.

Table 22	Proportion of Population Indoor and Outdoor During Day and Night [TNO]

Location	Day (8am to 6:30pm)	Night (6:30pm to 8am)	
Indoor	93%	99%	
Outdoor	7%	1%	

 The % of the total population located indoors and outdoors was estimated from similar risk analyses. It is reported in these analyses that the % of people indoors and outdoors is 90% indoors and 10% outdoors during the day, which differs slightly from the TNO data, but is typically justified as being more applicable for Australian environmental conditions. Similarly, it is reported in these analyses that the % of people indoors and outdoors is 95 to 99% indoors and 1 to 5% outdoors during the night.

MAE/s Affected:

• All (Note: This assumption is only applicable to the calculation of societal risk).



Assumption No. 7: Indoor / Outdoor Population Distribution (Day and Night)

Reference/s:

- Information provided by Department of Education and M Projects.
- TNO, VROM, *Guidelines for Quantitative Risk Assessment*, 'Purple Book', CPR18E, 3rd Edition.

A.3 Risk Analysis Methodology

Assumption No. 8: Location and Segmentation of Pipelines

Subject: Risk Analysis Methodology

Assumption/s:

- All pipelines are physically located on the Melrose Park Precinct Master Plan layout, using the GIS functionality within SAFETI, based on the indicative locations provided by the DBYD information and the APGA Australian Pipeline Database.
- Incidents were distributed along the pipeline at 25 m intervals.

Justification and Impact/s of Assumption/s:

• Standard approach for linear sources.

MAE/s Affected:

• All.

Reference/s:

• SAFETI software documentation.



Consequence Analysis A.4

	Assumption No. 9: Representative Materials					
Sul	bject:	Consequence Analysis				
Ass	sumpti	on/s:				
•	Gasoli	ne is modelled as 100% Heptane.				
•	Natura	al gas is modelled as 100% Methane.				
Jus	tificati	on and Impact/s of Assumption/s:				
•	contai repres repres	mposition and materials used affect the magnitude of the consequences. Materials ning multiple components are simplified for modelling purposes by choosing a entative component to best approximate the variable composition. Modelling a entative material rather than a multi-component material reduces complexity, limits the tial for inconsistencies and ultimately has a minimal effect on the results.				
•	• The Gore Bay Pipeline is used to transfer Gasoline, Diesel and Jet Fuel. Gasoline was selected for the risk analysis as it is the most conservative product transferred in this pipeline.					
•	Natura	al gas typically contains 85 to 95% methane.				
MAE/s Affected:						
•	• All.					
Re	Reference/s:					

https://www.uniongas.com/about-us/about-natural-gas/chemical-composition-of-natural-gas •



Assumption No. 10: Pressure / Pumping Rate for Release Modelling

Subject: Consequence Analysis

Assumption/s:

- A release of Gasoline from the Gore Bay Pipeline is modelled at 6,500 kPag (MAOP), with the maximum release rate limited to the pumping rate (c. 19 Ml/day).
- A release of Natural Gas from the Jemena Secondary Mains is modelled at 1,050 kPag (MAOP).

Justification and Impact/s of Assumption/s:

- The release rate is dependent on the pressure and the MAOP is the maximum pressure permitted under an existing licence. Therefore, use of the MAOP is a conservative, yet realistic, basis on which to model release rates; however, the rate of discharge from a liquid pipeline will be limited by the maximum capacity of the pump.
- The pressure used to model the release rates was based on the pipeline pressure (Refer to Section 4).

MAE/s Affected:

• All.

- AECOM, Environmental Impact Statement, Clyde Terminal Conversion Project, Appendix F, Preliminary Hazard Analysis, Jan 2013.
- AECOM, Gore Bay Terminal Modification, EIS Scoping Report, 25 Jan 2012.
- Jemena, DBYD Response, DBYD Sequence Number 102261874, 28 Sept. 2020.
- Viva Energy Australia, ASX Release, *Clyde and Gore Bay Site Visit Presentation*, 23 Nov. 2018.
- Viva Energy Australia, DBYD Response, DBYD Sequence Number 102261877, 28 Sept. 2020.



Assumption No. 11: Representative Hole Diameters for Release Modelling

Subject: Consequence Analysis

Assumption/s:

• Consequence modelling is based on the following representative hole diameters:

Table 23	Representative Hole Diameters Selected for Consequence Analysis
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			Representative Hole Diameter (mm)			
Pipeline/s	Material/s	Pipeline Diameter (mm)	Pinhole (≤ 25 mm)	Small Hole (> 25 mm to ≤ 75 mm)	Large Hole (> 75 mm to ≤ 110 mm)	Rupture (> 110 mm)
Gore Bay Pipeline	Gasoline / Jet Fuel / Diesel	300	10 or 25*	75	110	Full bore
Jemena		350	10 or 25*	75	110	Full bore
Secondary	Natural Gas	150	10 or 25*	75	110	Full bore
Mains		100	10 or 25*	75	Full	bore

* 10 mm for all failure modes except Third Party Activity (TPA). 25 mm for TPA only.

Justification and Impact/s of Assumption/s:

- The representative hole diameters were selected to align with the leak frequency data (Refer to Appendix C), which includes four hole size categories: Pinhole (≤ 25 mm); Small Hole (> 25 mm to ≤ 75 mm), Large Hole (> 75 mm to ≤ 110 mm); and, Rupture (> 110 mm). The representative hole diameter/s in each hole size category were selected based on a review of the available historical data (Refer to Appendix B.1).
- Leaks from underground pipelines in the Pinhole size category tend to be larger for TPA incidents (i.e. typically c. 20 mm to 25 mm) than for the other failure modes (i.e. typically less than c. 10 mm). Therefore, two representative hole diameters were selected in this category: 25 mm for TPA and 10 mm for all other failure modes.

MAE/s Affected:

• All.

Reference/s:

• Refer to Appendix B.1.



Assumption No. 12: Location of Release from Underground Pipelines

Subject: Consequence Analysis

Assumption/s:

- High pressure liquid or gas releases from an underground pipeline create a crater on the ground. The direction of release for underground pipeline failures from the crater is predominantly vertical.
- The location of failure on the pipe can be taken as:
 - Top of the pipe (unobstructed releases); or
 - Middle of the pipe (on the side obstructed releases)
- The release frequency is distributed between the two locations (37% horizontally impinged from the middle of the pipe and 63% vertically from the top of the pipe for all release cases except non-TPA events with a hole size less than or equal to 25mm, which are all modelled as horizontally impinged from the middle of the pipe).
- All releases from underground (UG) pipelines are modelled at a release height of 0 m above ground level.

Justification and Impact/s of Assumption/s:

- The position of the crater depends on the location of the hole on the pipe and three locations (top, middle and bottom) may be modelled using the 'Long Pipeline' Model in SAFETI (Note: This model cannot currently be used for liquid pipelines). Top releases are taken as non-obstructed releases and middle / bottom releases are taken as obstructed releases.
- Impingement reduces the momentum of the release and the dispersion modelling is dominated by the representative wind conditions.
- The UK HSE [RR 1034] reports that some data from UKOPA includes the 'hole circumferential position' for releases from underground pipelines. Based on the 71 recorded incidents (All pipelines and materials) and average crater dimensions, an unobstructed release (c. up to +/-71° from vertical) was estimated to occur for 63% of the releases and an obstructed release was estimated to occur for the balance (37% of releases). The distribution is not reported for different failure modes.
- The SAFETI software does not permit entry of a height of release below 0 m.
- Modelling releases from underground (UG) pipelines at a release height of 0 m above ground level is generally conservative as the resultant point of release will be closer to the potential receptors. However, this is not a significant factor for the typical burial depths of the pipelines in the Melrose Park Precinct (Refer to Section 4).
- The default release height in the SAFETI software is 1 m.

MAE/s Affected:

All.

- SAFETI software documentation.
- UK HSE, 2015, Review of the Event Tree Structure and Ignition Probabilities used in HSE's Pipeline Risk Assessment Code MISHAP, Research Report (RR) 1034.





Assumption No. 13: Formation of Circular Pools

Subject: Consequence Analysis

Assumption/s:

• All liquid releases (which rain out) form a circular pool.

Justification and Impact/s of Assumption/s:

• The Melrose Park Precinct is relatively flat with a slight grade along Hope Street and Waratah Street.

MAE/s Affected:

• All MAEs where a liquid pool forms.

Reference/s:

• Current topography of Melrose Park Precinct.

Assumption No. 14: Maximum Extent of Flash Fire

Subject: Consequence Analysis

Assumption/s:

• The maximum extent of a flash fire is defined by the downwind and crosswind distances from the release location to a concentration equal to 50% of the lower flammability limit (LFL) concentration.

Justification and Impact/s of Assumption/s:

- The peak to mean concentration within the gas cloud is approximately 2:1, and hence, while the average concentration is ½ LFL, there may be locations within the cloud where the concentration can be LFL, and hence ignition is possible.
- The formation of localised higher concentrations is more applicable when the cloud passes around obstacles. This is particularly relevant where there are large obstacles (such as the multi-storey buildings in the proposed Melrose Park Precinct).

MAE/s Affected:

• All MAEs with a flash fire as a potential outcome.

Reference/s:

• SAFETI software documentation.



Assumption No. 15: Isolation Time and Duration of Release

Subject: Consequence Analysis

Assumption/s:

• Isolation time and duration of release is not specified as these will be longer than the period of exposure required for an adverse effect to people (Refer to Section A.6) and time required for each representative release case to reach steady state.

Justification and Impact/s of Assumption/s:

- Gasoline and natural gas are flammable and any adverse impact will occur quickly (fire or explosion); therefore, the duration of exposure is not as critical as it would be if there were toxic materials in the pipeline (i.e. where the adverse impact can significantly increase for longer exposure durations).
- The assumption is justified from the consequence calculations, using a 30 second exposure time (user specified) compared to isolation valve closure times which typically vary from minutes (full bore rupture case) to hours (small to medium leaks).

MAE/s Affected:

• All.

Reference/s:

• SAFETI software documentation.

Assumption No. 16: Shielding by Intervening Structures

Subject: Consequence Analysis

Assumption/s:

• The presence of intervening structures (e.g. buildings) does not shield other receptors from the heat radiation from a jet fire.

Justification and Impact/s of Assumption/s:

- In the SAFETI software, it is not possible to take account of the potential protection provided by intervening structures.
- People located indoors are typically less vulnerable to fire, which is a relevant consideration for the societal risk assessment (Refer to Assumption No. 21).

MAE/s Affected:

• All MAEs with a pool fire or jet fire as a potential outcome.

Reference/s:

• SAFETI software documentation.



Assumption No. 17: 3D Explosion Model Parameters

Subject: Consequence Analysis

Assumption/s:

- The maximum explosive mass in a flammable gas or vapour cloud is the maximum mass between the LFL and UFL concentration for that section of the cloud that overlaps a congested area.
- The peak side-on overpressure resulting from an explosion is estimated using the Extended Explosion Modelling option in the SAFETI software.
- The blast strength is estimated based on the obstructed volume (%) and potential obstructions in each congested area. The following congested areas are included in the QRA:
 - **Buildings** A medium level of congestion is assumed to simulate entry of the gas or vapour into the building and the subsequent confined explosion. This equates to TNO Model curve number 4.
 - **Open Spaces** A relatively low level of congestion is assumed for the open spaces. This equates to TNO Model curve number 2.
- Only overpressure effects are included. Projectiles and whole-body displacement are not included.

Justification and Impact/s of Assumption/s:

- The explosive mass and blast strength are key parameters for modelling the overpressure from a VCE.
- There are no significantly congested locations in the study area; however, a confined explosion could occur if gas or vapour enters a building.
- The open space between the buildings in the study area is not strictly a congested area; however, the presence of vehicles, trees etc. at ground level may contribute to flame acceleration and the formation of an overpressure if ignition occurs. Therefore, TNO Model curve number 2 was assumed to apply, which is the default value in the SAFETI software.
- The 3D Obstructed Region Explosion Modelling option considers the interactions between the flammable cloud and obstructed regions that have been defined for the study area. This is more valid than simple models (e.g. TNT equivalence) which do not consider these interactions.

MAE/s Affected:

• All MAEs with a VCE as a potential outcome.

- Centre for Chemical Process Safety, Estimating the flammable mass of vapour clouds", American Institute of Chemical Engineers, 1999.
- TNO, VROM, 'Yellow Book'.
- SAFETI software documentation.



A.5 Likelihood Analysis

Assumption No. 18: Likelihood of Release (Loss of Containment)

Subject: Likelihood Analysis

Assumption/s:

- The likelihood of each representative release is provided in Appendix C.3.
- The UK HSE pipeline failure rate data is the primary data used for the risk assessment.

Justification and Impact/s of Assumption/s:

- The estimated likelihood of release (or loss of containment) is a critical and significant input for the risk analysis. The risk results are directly proportional to this input.
- Generic failure rate data for cross-country pipelines from the UK, USA and Europe were reviewed. The UK data incorporates the European data. There are two sources of data from the UK: (a) HSE recommended data for land use safety planning (RR 1035); and (b) British Standards Institute PD 8010-3:2009+A1:2013. The HSE data is primarily used in this study, which is slightly more conservative than the NSW performance data for licenced pipelines.
- The HSE data identifies four contributors to pipeline failure: (a) mechanical failure; (b) corrosion; (c) ground movement/other; and (d) Third Party Activity (TPA).
- The justification for the data used in this risk analysis is provided in Appendix C.1.

MAE/s Affected:

All.

Reference/s:

• Refer to Appendix C.1.

Assumption No. 19: Ignition Probability

Subject: Likelihood Analysis

Assumption/s:

• The probability of ignition for each representative release is provided in Appendix C.2.

Justification and Impact/s of Assumption/s:

- The estimated probability of ignition is a critical and significant input for the risk analysis. The risk results are directly proportional to this input.
- The justification for the data used in this risk analysis is provided in Appendix C.2.

MAE/s Affected:

• All.

Reference/s:

• Refer to Appendix C.2.



Assumption No. 20: Probability of VCE or Flash Fire

Subject: Likelihood Analysis

Assumption/s:

• Ignition of a free gas or vapour cloud is modelled as an explosion (Probability = 0.4) or a flash fire (Probability = 0.6).

Justification and Impact/s of Assumption/s:

- Ignition of a free gas cloud may demonstrate characteristics of a flash fire and/or an explosion. This is modelled as two separate events: as a pure flash fire and a pure explosion.
- The assumed probabilities are consistent with the guidance in the TNO 'Purple Book' and are the default values in the SAFETI software.

MAE/s Affected:

• All MAEs with clouds in an obstructed region.

- SAFETI software documentation.
- TNO, VROM, Guidelines for Quantitative Risk Assessment, 'Purple Book', CPR18E, 3rd Edition.



A.6 Vulnerability Parameters

Assumption No. 21: Exposure to Heat Radiation from a Fire (Indoor or Outdoor)

Subject: Vulnerability Parameters

Assumption/s:

• For individuals located outdoors, the probability of fatality is based on the following probit equation [TNO 'Purple Book']:

$$Y = -36.38 + 2.56 \ln(I^{1.333}t)$$

Where Y is the probit value, I is the heat radiation intensity (W/m²) and t is the exposure duration (seconds).

- A maximum exposure duration of 30 seconds is applicable for individuals located outdoors.
- The probability of fatality for an individual located outdoors (30 seconds exposure), as calculated using the above probit equation, is as follows:

Heat Radiation Intensity (kW/m ²)	Probit	Probability of Fatality	
4.7	1.19	0	
12.6	4.55	0.32	
15.9	5.35	0.63	
23.0	6.61	0.94	
35.0	8.04	1.0	

Table 24 Probability of Fatality for Exposure to Heat Radiation (Outdoor)

- For the calculation of societal risk:
 - The probability of fatality for individuals located outdoors is factored by 0.14 (SAFETI default) to allow for the protection provided by clothing and the possibility of seeking shelter behind obstacles.
 - The probability of fatality for an individual located indoors is 0 at less than 35 kW/m² and 1.0 at 35 kW/m² or greater.



Assumption No. 21: Exposure to Heat Radiation from a Fire (Indoor or Outdoor)

Justification and Impact/s of Assumption/s:

• The probit equation adopted for the risk analysis is generally consistent with the following data from HIPAP No. 4.

Heat Radiation Intensity [kW/m ²]	Effect/s
1.2	Received from sun in summer at noon.
1.6	Minimum necessary to be felt as pain.
4.7	Pain in 15 to 20 seconds, 1st degree burns in 30 seconds. Injury (second degree burns) to person who cannot escape or seek shelter after 30s exposure.
12.6	High chance of injury.
	30% chance of fatality for extended exposure.
	Melting of plastics (cable insulation).
	Causes the temperature of wood to rise to a point where it can be ignited by a naked flame after long exposure.
	Thin steel with insulation on the side away from the fire may reach a thermal stress level high enough to cause structural failure.
23.0	Fatality on continuous exposure.
	10% chance of fatality on instantaneous exposure.
	Spontaneous ignition of wood after long exposure.
	Unprotected steel will reach thermal stress temperatures, which can cause failure.
	Pressure vessel needs to be relieved or failure would occur.
35.0	25% chance of fatality on instantaneous exposure.
60.0	Fatality on instantaneous exposure.

Table 25 Effects of Thermal Radiation

 It is reported in the TNO 'Purple Book' that people indoors are assumed to be protected from heat radiation until the building catches fire. The threshold for the ignition of buildings in the TNO 'Purple Book' is set at 35 kW/m² and if the building is set on fire, all the people inside the building are assumed to die (i.e. The probability of fatality indoors is 1 if the heat radiation exceeds 35 kW/m² and it is 0 if the heat radiation is less than 35 kW/m²).

MAE/s Affected:

• All MAEs with a pool fire or jet fire as a potential outcome.

- TNO, VROM, Methods for the determination of possible damage, 'Green Book', CPR16E.
- TNO, VROM, Guidelines for Quantitative Risk Assessment, 'Purple Book', CPR18E, 3rd Edition.



Assumption No. 22: Exposure to Flash Fire (Indoor or Outdoor)

Subject: Vulnerability Parameters

Assumption/s:

- For calculation of location-specific individual risk, the probability for fatality = 1 for any individual located within the flammable cloud (Distance to LFL concentration).
- For calculation of societal risk, the probability for fatality for any individual located within the flammable cloud (Distance to LFL concentration) is 1 (outdoor) or 0.1 (indoor).

Justification and Impact/s of Assumption/s:

• The assumed probabilities differ from the guidance in the TNO 'Purple Book' and the default values in the SAFETI software. In both cases, the probability of fatality is set at 1 for all individuals (outdoor or indoor). This was considered too conservative. The probability of fatality indoors was set at 0.1 to take account of the possibility of open doors / windows and/or failure to evacuate.

MAE/s Affected:

• All MAEs with a flash fire as a potential outcome.

- SAFETI software documentation.
- TNO, VROM, Guidelines for Quantitative Risk Assessment, 'Purple Book', CPR18E, 3rd Edition.



Assumption No. 23: Exposure to Explosion Overpressure (Indoor or Outdoor)

Subject: Vulnerability Parameters

Assumption/s:

• The probability of fatality from exposure to the peak side-on overpressure from an explosion is as shown in Table 26 (Person located outdoors) and Table 27 (Person located indoors).

Table 26 Probability of Fatality from Exposure to Peak Side on-Overpressure (Outdoor)

Overpressure (kPa)	Probability of Fatality	Source
30	1.0	SAFETI software (default value)

Table 27 Probability of Fatality from Exposure to Peak Side on-Overpressure (Indoor)

Overpressure (kPa)	Probability of Fatality	Source
10	0.025	SAFETI software (default value)
30	1.0	SAFETI software (default value)

Justification and Impact/s of Assumption/s:

- When calculating location-specific individual injury or fatality risk contours (peak individual risk), all individuals must be considered to be located outdoors for 100% of the time since this is the underlying basis for the NSW DPIE's individual risk criteria. Vulnerability parameters for individuals located indoors are only applicable for the calculation of societal risk.
- The probability of fatality is higher for an individual located in a conventional building than when outdoors due to the higher chance of harm from collapse of the structure.
- The NSW DPIE's injury/damage risk criterion for explosion overpressure is as follows: "Incident explosion overpressure at residential and sensitive use areas should not exceed 7 kPa at frequencies of more than 50 chances in a million per year".

Incidents Affected:

• All incidents with a VCE as a potential outcome.

- NSW Department of Planning and Infrastructure, Jan 2011, Hazardous Industry Planning Advisory Paper (HIPAP) No. 4, *Risk Criteria for Land Use Safety Planning*.
- SAFETI software documentation.
- Oil & Gas Producers Association (OGP), Risk Assessment Data Directory, Report No. 434-14.1, *Vulnerability to Humans*, March 2010.
- Chemical Industries Association (CIA), 2003, *Guidance for the location and design of occupied buildings on chemical manufacturing sites*, 2nd. ed.



Appendix B Consequence Analysis – Example Data and Results

B.1 Representative Hole Diameters

Representative hole diameters were selected for the consequence modelling. These were selected to align with the leak frequency data (Refer to Appendix C), which includes four hole size categories: Pinhole (≤ 25 mm); Small Hole (> 25 mm to ≤ 75 mm), Large Hole (> 75 mm to ≤ 110 mm); and, Rupture (> 110 mm). The representative hole diameter/s in each hole size category were selected based on a review of the following available historical data.

B.1.1 Leak Data for Underground Cross-Country Pipelines – Flammable or Combustible Liquids

US Department of Transportation (DoT), Pipeline and Hazardous Materials Safety Administration (PHMSA), Accident Reports - Hazardous Liquid Pipeline Systems (January 2010 to September 2017)

The dimensions of a leak are not always included in the US DoT database. The following tables include all recorded incidents where the hole size was reported.

The length and width of the hole is reported in the US DoT database; therefore, the equivalent diameter of a circular opening with the same cross-sectional area was calculated.

Table 28	Dimensions of Rupture Events for Onshore Underground Steel Pipelines for Refined
	and/or Petroleum Products (NON-HVL) (Reported Values Only)

MA	ОР	Pipe	Rupture	Rupture	Approx.	% of	Equiv.	
(psig)	(kPag)	Diameter (in)	Width (in)	Length (in)	Rupture Area (sq.in)	Cross- Section Area	Hole Diameter (mm)	Cause
400	2859	6.625	1.5	17	20.0	58.1	128.3	Material Failure of Pipe or Weld - Manufacturing
1200	8375	6.625	1	9	7.1	20.5	76.2	Material Failure of Pipe or Weld - Manufacturing
1440	10030	8	2.1	4.9	8.1	16.1	81.5	Natural Force - Heavy Rains / Floods
1200	8375	8.625	0.5	30	11.8	20.2	98.4	Excavation Damage
1865	12960	8.625	3.1	14.3	34.8	59.6	169.1	Corrosion - External
1142	7975	10	0.5	34	13.4	17.0	104.7	Corrosion - External
1342	9354	10	0.7	107.2	58.9	75.0	220.0	Material Failure of Pipe or Weld - Manufacturing
1097	7665	12	1	17	13.4	11.8	104.7	Excavation Damage
983	6879	12.75	1.7	26.2	35.0	27.4	169.5	Incorrect Operation - Overpressure
1440	10030	12.75	3	38.4	90.5	70.9	272.6	Material Failure of Pipe or Weld - Manufacturing
840	5893	18	3.5	35.7	98.1	38.6	283.9	Material Failure of Pipe or Weld - Manufacturing





Table 29Dimensions of Puncture Events for Onshore Underground Steel Pipelines for Refined
and/or Petroleum Products (NON-HVL) (US DoT - Reported Values Only)

MA	ЛАОР		Puncture	Puncture	Approx	% of	Equiv.	
(psig)	(kPag)	Pipe Diameter (in)	Axial Length (in)	Circum- ferential Length (in)	Approx. Puncture Area (sq.in)	Cross- Section Area	Hole Diameter (mm)	Cause
250	1825	4	0.1	0.1	0.0	0.1	2.5	Excavation Damage
720	5066	6	5	4.5	17.7	62.5	120.5	Excavation Damage
1440	10030	6	3	2	4.7	16.7	62.2	Excavation Damage
1200	8375	6.625	6	3	14.1	41.0	107.8	Excavation Damage
615	4342	8	4.5	4.5	15.9	31.6	114.3	Excavation Damage
1291	9002	8	2.5	2	3.9	7.8	56.8	Other Outside Force - Other Vehicle
570	4031	8.625	6	3	14.1	24.2	107.8	Other Outside Force - Other Fire/Explosion
960	6720	8.625	0.5	0.1	0.0	0.1	5.7	Excavation Damage
1135	7927	8.625	7	9	49.5	84.7	201.6	Excavation Damage
753	5293	10	2	2	3.1	4.0	50.8	Excavation Damage
1296	9037	10	10	3	23.6	30.0	139.1	Excavation Damage
720	5066	10.75	8	3	18.8	20.8	124.4	Excavation Damage
753	5293	10.75	3	8	18.8	20.8	124.4	Excavation Damage
1150	8030	10.75	3.5	2	5.5	6.1	67.2	Excavation Damage
1194	8334	12.75	1	0.2	0.2	0.1	11.4	Excavation Damage
1226	8554	12.75	2.5	1	2.0	1.5	40.2	Excavation Damage
1298	9051	12.75	7	4.5	24.7	19.4	142.6	Excavation Damage
1440	10030	12.75	2	0.1	0.2	0.1	11.4	Excavation Damage
175	1308	16	1	8	6.3	3.1	71.8	Material Failure of Pipe or Weld - Construction, Installation or Fabrication

B.1.2 Leak Data for Above Ground or Underground Cross-Country Pipelines – Various Materials

United Kingdom Onshore Pipeline Operators' Association (UKOPA), Major Accident Hazard Pipelines (1962-2014)

The definition of a Major Accident Hazard Pipeline (MAHP) from the Pipelines Safety Regulations 1996 (PSR 96) includes various materials (e.g. including natural gas at >8 bar, flammable liquids, etc.). The pipeline may be above or below ground.

The failure reports in the UKOPA database include the length and width of the failures. The failure area is also recorded for some events. The equivalent diameter of a circular opening with the same cross-sectional area was calculated.

The following table includes the recorded incidents where the hole size was reported [Cited by HSE in RR1035]. This data is almost exclusively for Natural Gas (NG) leaks, with only one leak from another material (Propylene).



Equivalent



Fault ID	Discovery Date	Product	Wall Thickness (mm)	Diameter (in)	Diameter (mm)	Hole Diameter (mm)	Cause
1950	1998	NG	4.4	3.9	100	1.1	Corrosion
1948	1997	NG	4.4	3.9	100	11.3	Corrosion
400	1998	NG	Not Recorded	4	102	2.8	Corrosion
3112	2010	NG	4.4	4.5	114	1.1	Corrosion
1424	1990	NG	4.5	4.5	114	3.6	Corrosion
1998	2001	NG	4.8	5.9	150	24.5	Corrosion
2569	2005	NG	4.7	6.4	163	1.1	Corrosion
2979	2009	NG	4.3	6.4	163	17.8	Corrosion
728	1990	NG	6	6.6	168	1.1	Corrosion
425	2000	NG	6.6	8.6	218	1.1	Corrosion
417	1998	NG	5.2	8.6	218	3.2	Corrosion
402	1999	NG	5.2	8.6	218	3.6	Corrosion
422	1999	NG	6.6	8.6	218	3.6	Corrosion
1934	1993	NG	6.4	14	356	1.1	Corrosion
730	1994	NG	6.4	18	457	1.1	Corrosion
1400	2001	NG	6.25	42.7	222	2.6	Ground
1460	2001	NG	6.35	12.7	323	3.6	movement/Other
1490	1000	NC	6.4	12.0	225	1.1	Ground
1490	1989	NG	6.4	12.8	325	1.1	movement/Other
1489	1989	NG	6.4	12.8	325	3.6	Ground
1-05	1909	NG	0.4	12.0	323	5.0	movement/Other
1388	1998	NG	8	18	457	2.3	Ground
1500	1550	NG	0	10	457	2.5	movement/Other
2923	2008	NG	9.52	18	457	3.4	Ground
2525	2000		5.52	10	-37	5.4	movement/Other
2872	2000	NG	9.52	18	457	27.8	Ground
		NO	5.52	10			movement/Other
1972	1990	NG	4.5	3.5	89	3.6	Mechanical
1949	1997	NG	4.4	3.9	100	3.6	Mechanical
1947	1990	NG	4.4	4	102	3.6	Mechanical
1909	1989	NG	4.4	4	102	11.3	Mechanical
1913	1990	NG	4.4	4	102	11.3	Mechanical
1914	1990	NG	4.4	4	102	11.3	Mechanical
1916	1990	NG	4.4	4	102	11.3	Mechanical
1917	1990	NG	4.4	4	102	11.3	Mechanical
1919	1990	NG	4.4	4	102	11.3	Mechanical
363	1997	NG	Not	5.9	150	1.1	

5.9

5.9

5.9

5.9

6.6

6.6

6.6

6.6

recorded

4.5

4.5

4.8

5.6

4.8

5.2

4.4

4.4

150

150

150

150

168

168

168

168

11.3

11.3

11.3

11.3

1.1

11.3

11.3

11.3

Mechanical

Mechanical

Mechanical

Mechanical

Mechanical

Mechanical

Mechanical

Mechanical

Mechanical

Table 30 Dimensions of Leaks for Above Ground or Underground Cross-Country Natural Gas orPropylene Pipelines (UKOPA - Reported Values Only)

1990

1990

1990

1989

1993

1989

1990

1990

NG

NG

NG

NG

NG

NG

NG

NG

363

1928

1973

2028

2078

1996

1875

1886

1887



Hazard Analysis - Melrose Park Precinct

Fault ID	Discovery Date	Product	Wall Thickness (mm)	Diameter (in)	Diameter (mm)	Equivalent Hole Diameter (mm)	Cause
1925	1989	NG	4.4	6.6	168	11.3	Mechanical
1926	1989	NG	4.4	6.6	168	11.3	Mechanical
1940	1990	NG	4.4	6.6	168	11.3	Mechanical
2069	1990	NG	6.4	8.6	218	3.6	Mechanical
1876	1989	NG	6.4	8.6	218	11.3	Mechanical
2055	1989	NG	6.4	8.6	218	11.3	Mechanical
1710	1989	NG	7.9	14	356	3.6	Mechanical
1842	1992	NG	9.5	17.7	450	1.1	Mechanical
1361	1994	NG	9.5	24	610	1.1	Mechanical
1117	1993	NG	12.7	36	914	160.1	Mechanical
1918	1990	NG	4.4	4	102	22.6	ТРА
1987	1990	NG	4.8	6.6	168	23.9	ТРА
2980	2009	NG	5.56	6.6	168	25	ТРА
1645	1992	NG	7.1	8.6	218	5.5	ТРА
366	1991	NG	4.8	8.6	218	24	ТРА
2783	2006	NG	4.5	8.6	219	25	ТРА
1560	1989	NG	6.4	12.8	325	56.2	ТРА
1185	1998	NG	10.4	15.7	400	20	ТРА
1193	1990	NG	9.5	16	406	25	ТРА
3109	2009	Propylene	7.1	6.6	168	6.8	ТРА

B.1.3 Leak Data for Underground Cross-Country Pipelines – Natural Gas Distribution

US Department of Transportation (DoT), Pipeline and Hazardous Materials Safety Administration (PHMSA), Accident Reports - Reported Data for Underground Steel Natural Gas Distribution Pipelines (January 2010 to September 2017)

The dimensions of a leak are not always included in the US DoT database. The following tables include all recorded incidents where the hole size was reported.

The length and width of the hole is reported in the US DoT database; therefore, the equivalent diameter of a circular opening with the same cross-sectional area was calculated.

Table 31Dimensions of Rupture Events for Underground Steel Natural Gas DistributionPipelines (US DoT - Reported Values Only)

MA	ОР	Pipe	Rupture	Rupture	Approx.	% of	Equiv.	
(psig)	(kPag)	Diameter	Length (in)	Width (in)	Rupture Area (sq.in)	Cross- Section Area	Hole Diameter (mm)	Cause
15	205	1.66	1.5	1.5	1.8	81.7	38.1	Natural Force - High Winds
95	756	20	16	1	12.6	4.0	101.6	Corrosion - External
15	205	1	3.3	1	2.6	330.0	46.1	Excavation Damage
60	515	1.25	2	0.1	0.2	12.8	11.4	Excavation Damage
60	515	2	7.5	0.5	2.9	93.8	49.2	Material Failure of Pipe or Weld - Butt Weld
60	515	2.375	6.5	2.1	10.7	242.0	93.8	Material Failure of Pipe or Weld - Butt Weld
60	515	2.375	2	2	3.1	70.9	50.8	Excavation Damage



MA	ОР	Pipe	Rupture	Rupture	Approx.	% of	Equiv.	
(psig)	(kPag)	Diameter	Length (in)	Width (in)	Rupture Area (sq.in)	Cross- Section Area	Hole Diameter (mm)	Cause
433	3087	4	10	0.2	1.6	12.5	35.9	Excavation Damage
60	515	6.625	12.5	0.5	4.9	14.2	63.5	Material Failure of Pipe or Weld - Pipe
78	639	16	16	16	201.1	100.0	406.4	Other Cause - Unknown

Table 32Dimensions of Puncture Events for Underground Steel Natural Gas DistributionPipelines (US DoT - Reported Values Only)

MA	OP			Puncture	-		- •	
(psig)	(kPag)	Pipe Diameter (in)	Puncture Axial Length (in)	Circumfe rential Length (in)	Approx. Puncture Area (sq.in)	% of Cross- Section Area	Equiv. Hole Diameter (mm)	Cause
60	515	0.75	0.5	0.5	0.2	44.4	12.7	Other Outside Force - Electrical arcing
260	1894	0.75	0.8	0.8	0.5	113.8	20.3	Excavation Damage
60	515	1.25	1.5	0.7	0.8	67.2	26.0	Excavation Damage
4	129	2	2	1	1.6	50.0	35.9	Excavation Damage
9.5	167	2	1	3	2.4	75.0	44.0	Excavation Damage
25	274	2	3.5	0.7	1.9	61.3	39.8	Incorrect Operation
52	460	2	0.5	0.5	0.2	6.3	12.7	Other Outside Force - Electrical arcing
60	515	2	1	0.5	0.4	12.5	18.0	Excavation Damage
60	515	2	0.5	0.5	0.2	6.3	12.7	Excavation Damage
60	515	2	1.5	0.7	0.8	26.3	26.0	Other Outside Force - Not Specified
35	343	2.375	1	1	0.8	17.7	25.4	Excavation Damage
440	3135	2.375	2.5	0.5	1.0	22.2	28.4	Excavation Damage
60	515	3	3	9.4	22.1	313.3	134.9	Excavation Damage
17	219	4	1.3	1.3	1.3	10.6	33.0	Excavation Damage
30	308	4	6	3	14.1	112.5	107.8	Excavation Damage
35	343	4	2	2	3.1	25.0	50.8	Excavation Damage
35	343	4	3	3	7.1	56.3	76.2	Excavation Damage
57	494	4	5	2	7.9	62.5	80.3	Excavation Damage
60	515	4	24	2	37.7	300.0	176.0	Excavation Damage
60	515	4	9	3	21.2	168.8	132.0	Excavation Damage
60	515	4	0.8	0.8	0.5	4.0	20.3	Excavation Damage
250	1825	4	5	3	11.8	93.8	98.4	Excavation Damage
285	2066	4	0.6	1.3	0.6	4.9	22.4	Excavation Damage
300	2170	4.5	1	12.6	9.9	62.2	90.2	Excavation Damage
10	170	6	6	6	28.3	100.0	152.4	Excavation Damage
35	343	6	3	3	7.1	25.0	76.2	Excavation Damage
60	515	6	6	6	28.3	100.0	152.4	Excavation Damage
60	515	6	6	6	28.3	100.0	152.4	Excavation Damage
60	515	6	6	6	28.3	100.0	152.4	Excavation Damage
60	515	6	0.5	0.5	0.2	0.7	12.7	Other Outside Force - Electrical arcing
150	1136	6	1.5	0.5	0.6	2.1	22.0	Excavation Damage
200	1480	6	1.2	1	0.9	3.3	27.8	Excavation Damage
200	1480	6	2	2	3.1	11.1	50.8	Excavation Damage



Hazard Analysis - Melrose Park Precinct

N4/	AOP			Puncture				
(psig)	(kPag)	Pipe Diameter (in)	Puncture Axial Length (in)	Circumfe rential Length (in)	Approx. Puncture Area (sq.in)	% of Cross- Section Area	Equiv. Hole Diameter (mm)	Cause
300	2170	6	0.5	0.5	0.2	0.7	12.7	Excavation Damage
400	2859	6	4	1	3.1	11.1	50.8	Excavation Damage
500	3549	6	1	0.5	0.4	1.4	18.0	Other Outside Force - Other Vehicle
60	515	6.58	1	1	0.8	2.3	25.4	Other Outside Force - Other Vehicle
300	2170	6.625	3	4	9.4	27.3	88.0	Excavation Damage
50	446	8	2.1	2.1	3.5	6.9	53.3	Excavation Damage
50	446	8	11	4	34.6	68.8	168.5	Excavation Damage
60	515	8	0.1	0.1	0.0	0.0	2.5	Excavation Damage
80	653	8	12	8	75.4	150.0	248.9	Excavation Damage
120	929	8	6.5	2.5	12.8	25.4	102.4	Excavation Damage
157	1184	8	3.9	3.2	9.8	19.5	89.7	Excavation Damage
300	2170	8	4	2	6.3	12.5	71.8	Excavation Damage
400	2859	8	2	6	9.4	18.8	88.0	Excavation Damage
870	6100	8	25.1	25.1	494.8	984.4	637.5	Excavation Damage
0.43	104	8.625	6	6	28.3	48.4	152.4	Excavation Damage
60	515	8.625	1	1	0.8	1.3	25.4	Other Outside Force - Not Specified
250	1825	8.625	1	5	3.9	6.7	56.8	Excavation Damage
15	205	10	5	5	19.6	25.0	127.0	Excavation Damage
50	446	10	1.5	0.5	0.6	0.8	22.0	Excavation Damage
60	515	10	0.3	13	3.1	3.9	50.2	Excavation Damage
60	515	10	1	3	2.4	3.0	44.0	Excavation Damage
150	1136	10	7.5	1.1	6.5	8.3	73.0	Excavation Damage
240	1756	10	2	2	3.1	4.0	50.8	Excavation Damage
82	667	10.75	3	2	4.7	5.2	62.2	Excavation Damage
33	329	12	11	4	34.6	30.6	168.5	Excavation Damage
60	515	12	3	3	7.1	6.3	76.2	Excavation Damage
100	791	12	2.3	2.5	4.5	4.0	60.9	Excavation Damage
100	791	12	3	3	7.1	6.3	76.2	Excavation Damage
225	1653	12	7	6.3	34.6	30.6	168.7	Excavation Damage
0.64	106	12.75	2.5	2.5	4.9	3.8	63.5	Other Outside Force - Not Specified
15	205	12.75	6	6	28.3	22.1	152.4	Excavation Damage
170	1273	14	6	3	14.1	9.2	107.8	Other Outside Force - Other Vehicle
58	501	16	2.5	5	9.8	4.9	89.8	Excavation Damage
188	1398	16	4	4	12.6	6.3	101.6	Excavation Damage
300	2170	16	1.1	3.5	3.0	1.5	49.8	Excavation Damage
150	1136	20	5	1	3.9	1.3	56.8	Excavation Damage
400	2859	26	0.2	0.2	0.0	0.0	5.1	Excavation Damage



B.2 Example Consequence Analysis Results for Representative Release Scenarios

Example hazard ranges for the modelled release cases are tabulated in Appendix B.2.1 to B.2.3.



B.2.1 Pool Fire Consequence Analysis Results

Table 33 Example Pool Fire Consequence Analysis Results	Table 33	uence Analysis Results
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Release Scenario	Time	Weather	Height of Interest (m)	Pool Diameter (m)	Downwind Distance to 4.7 kW/m ² at Height of Interest (m)	Downwind Distance to 12.5 kW/m ² at Height of Interest (m)	Downwind Distance to 23 kW/m ² at Height of Interest (m)	Downwind Distance to 35 kW/m ² at Height of Interest (m)
Release of High-Pres	sure Gasolir	ne from Viva G	iore Bay Pipeli	ne				
10 mm (MID)	Day	B1.8	0	8.5	30.6	18.4	11.3	8.0
		D7.5		8.5	35.4	25.7	14.0	10.0
		D1.6		8.5	30.0	17.9	11.0	7.9
		D4.1		8.5	32.9	22.6	12.8	9.1
25 mm (MID)	Day	B1.8	0	21	41.2	25.7	20.2	17.6
		D7.5		21	44.2	26.5	22.1	19.8
		D1.6		21	40.8	25.3	19.8	17.2
		D4.1		21	43.2	26.4	21.4	19.0
75 mm (MID)	Day	B1.8	0	85	109.0	74.0	62.0	56.0
		D7.5		85	119.0	79.0	66.0	60.0
		D1.6		85	109.0	74.0	61.0	55.0
		D4.1		85	114.0	77.0	64.0	58.0
110 mm (MID)	Day	B1.8	0	90	114.0	78.0	65.0	59.0
		D7.5		90	126.0	82.0	69.0	63.0
		D1.6		90	114.0	77.0	64.0	58.0
		D4.1		90	120.0	80.0	67.0	61.0
FBR (MID)	Day	B1.8	0	100	125.0	85.0	71.0	64.0
		D7.5]	100	137.0	90.0	75.0	69.0
		D1.6		100	124.0	84.0	71.0	64.0
		D4.1		100	131.0	88.0	73.0	67.0



B.2.2 Example Jet Fire Consequence Analysis Results

Release Scenario	Time	Weather	Height of Interest (m)	Flame Length (m)	Downwind Distance to 4.7 kW/m² at Height of Interest (m)	Downwind Distance to 12.5 kW/m² at Height of Interest (m)	Downwind Distance to 23 kW/m ² at Height of Interest (m)	Downwind Distance to 35 kW/m ² at Height of Interest (m)
Release of High-Pres	sure Gasolir	e from Viva G	iore Bay Pipel	ine				
25 mm (TOP)	Day	B1.8	0	35.6	60.9	32.4	12.7	2.4
		D7.5		24.8	59.9	39.5	30.5	26.2
		D1.6		36.6	61.8	32.1	11.1	1.7
		D4.1		28.4	56.7	36.4	25.1	15.5
75 mm (TOP)	Day	B1.8	0	76.0	123.2	62.6	20.7	4.8
		D7.5		53.1	120.7	77.8	61.1	49.8
		D1.6		78.2	125.2	62.1	18.2	3.9
		D4.1		60.7	115.8	72.3	46.6	24.8
110 mm (TOP)	Day	B1.8	0	76.0	123.2	62.6	20.7	4.8
		D7.5		53.1	120.7	77.8	61.1	49.8
		D1.6		78.2	125.2	62.1	18.2	3.9
		D4.1		60.7	115.8	72.3	46.6	24.8
FBR (TOP)	Day	B1.8	0	76.0	123.2	62.6	20.7	4.8
		D7.5	1	53.1	120.7	77.8	61.1	49.8
		D1.6]	78.2	125.2	62.1	18.2	3.9
		D4.1]	60.7	115.8	72.3	46.6	24.8



Release Scenario	Time	Weather	Height of Interest (m)	Flame Length (m)	Downwind Distance to 4.7 kW/m ² at Height of Interest (m)	Downwind Distance to 12.5 kW/m ² at Height of Interest (m)	Downwind Distance to 23 kW/m ² at Height of Interest (m)	Downwind Distance to 35 kW/m² at Height of Interest (m)
Release of Natural G	as (Methan	e) from Jemen	a Secondary N	Mains				
10 mm (MID)	Day	B1.9	0	4.8	2.5	2.3	2.2	2.1
		D7.5		4.8	2.3	2.2	2.1	1.7
		D4.0		4.8	2.4	2.2	2.1	2.1
		D1.6		4.8	2.4	2.2	2.1	1.9
25 mm (MID)	Day	B1.9	0	10.6	6.6	4.8	4.4	4.0
		D7.5		10.6	5.8	4.6	4.3	4.0
		D4.0		10.6	6.6	4.7	4.3	4.0
		D1.6		10.6	6.3	4.7	4.3	4.0
25 mm (TOP)	Day	B1.9	0	9.7	5.8	n/a	n/a	n/a
		D7.5		6.7	10.2	5.6	n/a	n/a
		D4.0		9.9	5.5	n/a	n/a	n/a
		D1.6		7.7	9.0	2.0	n/a	n/a
75 mm (MID)	Day	B1.9	0	28.1	27.6	16.7	12.6	11.2
		D7.5		30.1	27.3	16.3	13.4	12.2
		D4.0		27.8	27.8	16.9	12.5	11.1
		D1.6		28.8	27.3	16.5	12.8	11.6
75 mm (TOP)	Day	B1.9	0	25.8	19.2	n/a	n/a	n/a
		D7.5]	18.0	28.8	15.8	4.6	n/a
		D4.0]	26.3	18.7	n/a	n/a	n/a
		D1.6		20.5	25.8	8.6	n/a	n/a



Release Scenario	Time	Weather	Height of Interest (m)	Flame Length (m)	Downwind Distance to 4.7 kW/m² at Height of Interest (m)	Downwind Distance to 12.5 kW/m ² at Height of Interest (m)	Downwind Distance to 23 kW/m ² at Height of Interest (m)	Downwind Distance to 35 kW/m ² at Height of Interest (m)
110 mm (MID)	Day	B1.9	0	39.2	42.3	25.8	18.5	16.1
		D7.5		42.5	42.4	25.7	19.7	17.9
		D4.0		38.8	42.7	26.0	18.6	16.0
		D1.6		40.4	42.0	25.6	18.8	16.7
110 mm (TOP)	Day	B1.9	0	36.2	28.7	n/a	n/a	n/a
		D7.5		25.3	41.4	22.7	7.8	n/a
		D4.0		36.9	28.1	n/a	n/a	n/a
		D1.6		28.8	37.3	13.6	n/a	n/a
FBR (MID) – 100	Day	B1.9	0	36.1	38.2	23.3	16.8	14.7
mm		D7.5		39.0	38.2	23.1	17.9	16.3
		D4.0		35.7	38.5	23.5	16.7	14.6
		D1.6		37.2	37.9	23.0	17.2	15.3
FBR (TOP) – 100	Day	B1.9	0	33.3	26.0	n/a	n/a	n/a
mm		D7.5		23.2	37.8	20.8	6.9	n/a
		D4.0		34.0	25.4	n/a	n/a	n/a
		D1.6		26.5	34.0	12.1	n/a	n/a
FBR (MID) – 150	Day	B1.9	0	51.2	58.3	35.7	25.5	21.3
mm		D7.5		56.0	58.9	35.8	26.7	23.9
		D4.0		50.7	58.8	36.0	25.8	21.2
		D1.6		53.0	57.9	35.4	25.4	22.2



Release Scenario	Time	Weather	Height of Interest (m)	Flame Length (m)	Downwind Distance to 4.7 kW/m² at Height of Interest (m)	Downwind Distance to 12.5 kW/m ² at Height of Interest (m)	Downwind Distance to 23 kW/m ² at Height of Interest (m)	Downwind Distance to 35 kW/m ² at Height of Interest (m)
FBR (TOP) – 150	Day	B1.9	0	47.6	39.6	n/a	n/a	n/a
mm		D7.5		33.2	55.5	30.6	11.5	n/a
		D4.0		48.6	39.0	n/a	n/a	n/a
		D1.6		37.9	50.1	19.1	n/a	n/a
FBR (MID) – 350	Day	B1.9	0	102.3	129.9	80.3	58.0	45.1
mm		D7.5		112.0	133.8	82.8	60.1	49.9
		D4.0		101.3	130.0	80.4	58.1	45.2
		D1.6		105.8	129.8	80.4	58.3	45.6
FBR (TOP) – 350	Day	B1.9	0	100.0	93.7	n/a	n/a	n/a
mm		D7.5		69.8	121.4	67.3	31.1	11.1
		D4.0		102.1	93.2	n/a	n/a	n/a
		D1.6		79.6	112.2	48.5	n/a	n/a



B.2.3 Example Flash Fire Consequence Analysis Results

Release Scenario	Time	Weather	Height of Interest (m)	Mass Flow Rate (kg/s)	Distance to UFL at Height of Interest (m)	Distance to LFL at Height of Interest (m)	Distance to ½ LFL at Height of Interest (m)
Release of High-Pres	sure Gasolir	ne from Viva G	ore Bay Pipeli	ne			
25 mm (TOP)	Day	B1.8	0	29.8	Not Reached	Not Reached	Not Reached
		D7.5			Not Reached	Not Reached	Not Reached
		D1.6			Not Reached	Not Reached	Not Reached
		D4.1			Not Reached	Not Reached	Not Reached
75 mm (TOP)	Day	B1.8	0	175.9 *	Not Reached	Not Reached	Not Reached
		D7.5			Not Reached	Not Reached	Not Reached
		D1.6			Not Reached	Not Reached	Not Reached
		D4.1			Not Reached	Not Reached	Not Reached
110 mm (TOP)	Day	B1.8	0	175.9 *	Not Reached	Not Reached	Not Reached
		D7.5			Not Reached	Not Reached	Not Reached
		D1.6			Not Reached	Not Reached	Not Reached
		D4.1			Not Reached	Not Reached	Not Reached
FBR (TOP)	Day	B1.8	0	175.9 *	Not Reached	Not Reached	Not Reached
		D7.5		Ē	Not Reached	Not Reached	Not Reached
		D1.6			Not Reached	Not Reached	Not Reached
		D4.1			Not Reached	Not Reached	Not Reached

Table 35 Example Flash Fire Consequence Analysis Results



Release Scenario	Time	Weather	Height of Interest (m)	Mass Flow Rate (kg/s)	Distance to UFL at Height of Interest (m)	Distance to LFL at Height of Interest (m)	Distance to ½ LFL at Height of Interest (m)
Release of Natural G	as (Methane	e) from Jemen	a Secondary N	lains			
10 mm (MID)	Day	B1.8	0	0.14	1.8	4.4	7.1
		D7.5			1.9	4.7	7.5
		D1.6			2.6	7.7	15.3
		D4.1			2.3	6.7	12.1
25 mm (MID)	Day	B1.8	0	0.86	3.8	10.0	16.6
		D7.5			4.5	11.2	18.0
		D1.6			5.6	18.2	35.5
		D4.1			5.2	15.3	27.1
25 mm (TOP)	Day	B1.8	0	0.86	n/a	n/a	n/a
		D7.5			n/a	n/a	n/a
		D1.6			n/a	n/a	n/a
		D4.1			n/a	n/a	n/a
75 mm (MID)	Day	B1.8	0	7.70	10.3	28.1	46.7
		D7.5			12.9	34.4	55.8
		D1.6			14.8	52.2	98.1
		D4.1			14.5	44.2	75.2
75 mm (TOP)	Day	B1.8	0	7.70	n/a	n/a	n/a
		D7.5			n/a	n/a	n/a
		D1.6			n/a	n/a	n/a
		D4.1			n/a	n/a	n/a



Release Scenario	Time	Weather	Height of Interest (m)	Mass Flow Rate (kg/s)	Distance to UFL at Height of Interest (m)	Distance to LFL at Height of Interest (m)	Distance to ½ LFL at Height of Interest (m)
110 mm (MID)	Day	B1.8	0	16.6	14.8	40.1	66.6
		D7.5			19.1	51.4	83.3
		D1.6			21.2	75.0	143.5
		D4.1			21.1	64.1	108.8
110 mm (TOP)	Day	B1.8	0	16.6	n/a	n/a	n/a
		D7.5			n/a	n/a	n/a
		D1.6			n/a	n/a	n/a
		D4.1			n/a	n/a	n/a
FBR (MID) – 100	Day	B1.8	0	13.7	13.5	36.7	61.0
mm		D7.5			17.3	46.5	75.4
		D1.6			19.4	68.4	129.9
		D4.1			19.2	58.4	99.2
FBR (TOP) – 100	Day	B1.8	0	13.7	n/a	n/a	n/a
mm		D7.5			n/a	n/a	n/a
		D1.6			n/a	n/a	n/a
		D4.1			n/a	n/a	n/a
FBR (MID) – 150	Day	B1.8	0	30.8	19.8	53.6	89.1
mm		D7.5			26.3	70.9	115.7
		D1.6			28.5	102.3	198.0
		D4.1			28.4	87.1	150.1



Release Scenario	Time	Weather	Height of Interest (m)	Mass Flow Rate (kg/s)	Distance to UFL at Height of Interest (m)	Distance to LFL at Height of Interest (m)	Distance to ½ LFL at Height of Interest (m)
FBR (TOP) – 150	Day	B1.8	0	30.8	n/a	n/a	n/a
mm		D7.5			n/a	n/a	n/a
		D1.6			n/a	n/a	n/a
		D4.1			n/a	n/a	n/a
FBR (MID) – 350	Day	B1.8	0	167.7	45.9	122.7	205.3
mm		D7.5			63.3	169.9	277.7
		D1.6			41.2	58.0	69.6
		D4.1			65.9	204.4	355.9
FBR (TOP) – 350	Day	B1.8	0	167.7	n/a	n/a	n/a
mm		D7.5			n/a	n/a	n/a
		D1.6			n/a	n/a	n/a
		D4.1			n/a	n/a	n/a

* Limited to process flow rate





Appendix C Likelihood Analysis - Data and Results

C.1 Likelihood of Release from Underground Pipelines

The likelihood of a release (i.e. leak) from each underground pipeline was estimated based on a review of relevant data sources. The primary data sources included:

- Department of Industry, Resources and Energy, New South Wales, 2018-19 Licensed *Pipelines Performance Report*. This includes data for all licensed pipelines in NSW for the 5-year period: 2014/15 to 2018/19; and
- UK Health and Safety Executive (HSE), 2015, Update of Pipeline Failure Rates for Land Use Planning Assessments, Research Report (RR) 1035.
- British Standards Institute, 2013, Pipeline Systems Part 3: Steel Pipelines on Land Guide to the Application of Pipeline Risk Assessment to Proposed Developments in the Vicinity of Major Accident Hazard Pipelines Containing Flammables – Supplement to PD 8010-1:2004, PD 8010-3:2009+A1:2013.

The leak frequency data reported in RR1035 was adopted for the QRA as it is slightly more conservative than the NSW performance data for licenced pipelines and it includes the leak frequency for four hole size categories (pinhole, small hole, large hole and rupture), four failure mode categories (mechanical failure, corrosion, ground movement / other and third party activity), and in some cases for varying pipe diameters and / or wall thicknesses.

Leak frequency data could not be derived for the Gore Bay Pipeline using the approach in the British Standards Institute PD 8010-3:2009+A1:2013 since some of required input data (e.g. pipe wall thickness) was not available for the risk analysis. Similarly, this approach could not be fully applied to the Natural Gas Secondary Mains since it cannot be used for pipelines with a diameter less than c. 200 mm and the rupture and leak frequencies due to 'TPA' cannot be estimated for pipelines with a design factor less than 0.3.

The leak frequency data reported in RR1035 has been based on:

- An analysis of pipeline failure data from multiple organisations, including:
 - CONCAWE (CONservation of Clean Air and Water in Europe);
 - UKOPA (United Kingdom Onshore Pipeline Operators' Association); and
 - EGIG (European Gas pipeline Incident Group).
- A conservative, yet realistic, analysis of the available data. For example:
 - For failure mode categories where zero failures have occurred, assumptions have been made to estimate the chance of a failure, even if not seen historically (over the observation period).
 - Only the most recent 22 years of historical incident data was analysed to ensure a consistent pipeline population and to remove the older incident data, which may not be as representative of current practice.
 - Incident data for pipelines carrying products at elevated temperatures was excluded from the analysis.



- Although the location of failures (e.g. rural or urban) may be recorded in the various databases, it is recognised that there is insufficient data to estimate the leak frequency for different locations.
- The recommended failure rates for specific materials have been derived from the most appropriate dataset (e.g. for a specific substance the failure rates for corrosion may derived from the CONCAWE products dataset, whilst the mechanical failure rates may be derived from the UKOPA dataset).

C.1.1 Gasoline Pipelines

NSW Performance Report

The average leak frequency from the 2019 NSW Performance Report for all licensed pipelines in NSW for the 5-year period 2014/15 to 2018/19 is 8.2E-05 per km per year.

The NSW Performance Report includes pipelines regulated under the Pipelines Act 1967 and the Pipelines Regulation 2013. The Gore Bay Pipeline is not regulated under this Act and Regulation and therefore its data is not included in the NSW Performance Report.

Other similar liquid fuel pipelines are included in NSW Performance Report and AS 2885 is the primary standard applied to these pipelines and the Gore Bay Pipeline. Therefore, a similar level of performance might be applicable for the Gore Bay Pipeline.

UK HSE (RR1035)

The total leak frequency data reported in Section 7.5 of RR1035 for underground gasoline pipelines is marginally higher than the average leak frequency from the 2019 NSW Performance Report.

The UK HSE (RR1035) data (Refer to Table 36) was adopted in the risk analysis for the Gore Bay Pipeline in the Melrose Park Precinct.

			Leak Frequency (per km per yr)						
Failure Mode	Pipeline Diameter (mm)	Wall Thickness (mm)	Pinhole (≤ 25 mm)	Small Hole (> 25 mm to ≤ 75 mm)	Large Hole (> 75 mm to ≤ 110 mm)	Rupture (> 110 mm)	Total Leak Frequency		
Mechanical Failure	All	All	8.2E-06	1.0E-05	1.0E-05	4.1E-06	3.2E-05		
Corrosion	All	All	1.2E-05	1.2E-05	1.2E-05	2.1E-06	3.8E-05		
Ground Movement / Other	All	All	1.2E-05	2.5E-06	1.5E-07	2.5E-06	1.7E-05		
TPA	All	All	2.2E-05	2.4E-06	1.0E-07	1.0E-07	2.5E-05		
	Total Leak	Frequency =	5.4E-05	2.7E-05	2.2E-05	8.8E-06	1.1E-04		
		% =	48.3	24.0	19.8	7.8			

Table 36 Leak Frequencies for Underground Gasoline Pipelines

British Standards Institute (PD 8010-3:2009+A1:2013)

The approach included in Annex B of PD 8010-3:2009+A1:2013 could not be used to estimate the leak frequencies for the Gore Bay Pipeline since some of required input data (e.g. pipe wall thickness) was not available for the risk analysis.





C.1.2 Secondary Natural Gas Mains

NSW Performance Report

The average leak frequency from the 2019 NSW Performance Report for all licensed pipelines in NSW for the 5-year period 2014/15 to 2018/19 is 8.2E-05 per km per year. The NSW Performance Report includes pipelines regulated under the Pipelines Act 1967 and the Pipelines Regulation 2013. This includes some high-pressure Natural Gas pipelines.

Jemena's Secondary Natural Gas Mains are not licensed high-pressure pipelines in NSW and typically operate at lower pressures than the Natural Gas pipelines included in the NSW Performance Report.

UK HSE (RR1035)

The leak frequencies reported by the UK HSE in RR1035 are based on an analysis of the UKOPA incident data. The UKOPA data applies for natural gas pipelines operating at above 800 kPa (absolute) and is therefore applicable for Jemena's higher pressure Secondary Natural Gas Mains in the Melrose Park Precinct (i.e. secondary mains operating at up to 1050 kPag).

The total leak frequency data reported in Section 7.1 of RR1035 for 100 to 350 mm diameter pipelines with wall thickness < 5 mm (Refer to Table 37) is approximately 4 to 10 times greater than the average leak frequency from the 2019 NSW Performance Report. This difference appears to be reasonable as the NSW Performance Report data only applies to licensed high-pressure pipelines and Jemena's Secondary Natural Gas Mains are not licensed pipelines in NSW.

The UK HSE (RR1035) data (Refer to Table 37) was adopted in the risk analysis for the higher pressure Secondary Natural Gas Mains in the study area (i.e. secondary mains operating at up to 1050 kPag).

				Leak Fre	quency (per l	(m per yr)	
Failure Mode	Pipeline Diameter (mm)	Wall Thickness (mm)	Pinhole (≤ 25 mm)	Small Hole (> 25 mm to ≤ 75 mm)	Large Hole (> 75 mm to ≤ 110 mm)	Rupture (> 110 mm)	Total Leak Frequency
	< 115		4.5E-04	1.0E-08	1.0E-08	1.0E-08	4.5E-04
Mechanical Failure	127 to < 273	All	1.5E-04	1.0E-08	1.0E-08	1.0E-08	1.5E-04
	≥ 305		8.7E-06	1.0E-08	1.0E-08	1.0E-08	8.7E-06
		< 5	3.1E-04	1.0E-08	1.0E-08	1.0E-08	3.1E-04
Corrosion	All	5 to < 10	3.3E-05	1.0E-08	1.0E-08	1.0E-08	3.3E-05
		≥ 10	1.0E-07	1.0E-08	1.0E-08	1.0E-08	1.3E-07
Ground Movement / Other	All	All	1.2E-05	2.5E-06	1.5E-07	2.5E-06	1.7E-05
ТРА	All	All	2.2E-05	2.4E-06	1.0E-07	1.0E-07	2.5E-05
Total Freq. =	100	< 5	7.9E-04	4.9E-06	2.7E-07	2.6E-06	8.0E-04
% =			99.0	0.6	0.0	0.3	
Total Freq. =	150	< 5	4.9E-04	4.9E-06	2.7E-07	2.6E-06	5.0E-04
% =			98.4	1.0	0.1	0.5	
Total Freq. =	350	< 5	3.5E-04	4.9E-06	2.7E-07	2.6E-06	3.6E-04
% =			97.8	1.4	0.1	0.7	

Table 37 Leak Frequencies for Underground Natural Gas Pipelines



British Standards Institute (PD 8010-3:2009+A1:2013)

The data and approach included in Annex B of PD 8010-3:2009+A1:2013 was used to estimate some of the leak frequencies for the Secondary Natural Gas Mains (Refer to Table 38). This approach could only be used to estimate some of the leak frequencies for the 350 mm secondary main since it cannot be used for pipelines with a diameter less than c. 200 mm and the rupture and leak frequencies due to 'TPA' cannot be estimated for pipelines with a design factor less than 0.3.

The data applicable for pipelines with a wall thickness \leq 5 mm was used.

The 350 mm secondary main was conservatively assumed to be constructed prior to 1980, so the leak frequencies due to material and construction defects (mechanical failures) were not reduced by a factor of 5 for this pipeline (as per Section B.7 of PD 8010-3:2009+A1:2013).

Leak frequency data is not reported for internal corrosion; therefore, the total leak frequencies reported in Table 38 may be underestimated.

For leaks or ruptures due to 'Ground Movement / Other', the landslide potential in the study area was assumed to be "low to nil" in accordance with the description in Table B.15 of PD 8010-3:2009+A1:2013.

For leaks (other than ruptures) due to 'Ground Movement / Other', the estimated leak frequency was assumed to be distributed evenly across the other hole sizes (Note: There is no guidance in PD 8010-3:2009+A1:2013 on how to distribute the non-rupture events).

Due to limitations in applying the approach included in Annex B of PD 8010-3:2009+A1:2013 to the Secondary Natural Gas Mains in the study area, it is not possible to draw a meaningful conclusion from the data presented in Table 38 (other than to note that the total leak frequency is a similar order of magnitude to the data presented in Table 37).

		Approx. Leak Frequency (per km per yr)						
Failure Mode	Pinhole (≤ 25 mm)	Small Hole (> 25 mm to ≤ 75 mm)	Large Hole (> 75 mm to ≤ 110 mm)	Rupture (> 110 mm)	Total Leak Frequency			
Mechanical Failure	4.2E-04	1.9E-05	0.0E+00	0.0E+00	4.4E-04			
Corrosion	3.0E-04	7.6E-05	0.0E+00	0.0E+00	3.8E-04			
Ground Movement / Other	8.0E-07	8.0E-07	8.0E-07	3.1E-07	2.7E-06			
ТРА	No Data	No Data	No Data	No Data	No Data			
Total Leak Freq. =	≥ 7.2E-04	≥ 9.6E-05	≥ 8.0E-07	≥ 3.1E-07	≥ 8.20E-04			
% =	88.2	11.7	0.10	0.04				

 Table 38
 Approx. Leak Frequencies for Secondary Natural Gas Main (350 mm Diameter)



C.2 Ignition Probability

The ignition probabilities adopted in the risk analysis are listed below. This was based on a review of relevant ignition probability data and ignition probability correlations (Refer to Sections C.2.1 - C.2.3).

Gasoline

1. The total ignition probability was based on OGP Scenario 1, which is release rate dependent (Refer to Section C.2.1).

The US DoT data (Refer to Section C.2.2) is exclusively for underground cross-country pipelines carrying flammable or combustible liquids. Some data is also reported by UKOPA; (Refer to Section C.2.1); however, this includes liquids and gases.

OGP Scenario 1 was adopted for the risk analysis since the maximum total ignition probability (0.07) is more conservative than the UKOPA data (total ignition = 0.047) and the US DoT data for gasoline (viz. total ignition prob. = 0.03 (all releases)).

2. The total ignition probability was split 50:50 for immediate ignition:delayed ignition.

The OGP data assumes an immediate ignition probability of 0.001. A 50:50 split was assumed for the risk analysis.

Natural Gas

1. The total ignition probability was based on OGP Scenario 3, which is release rate dependent (Refer to Section C.2.1).

The correlation proposed by Acton & Baldwin (Refer to Section C.2.3) is more conservative for smaller leaks; however, the OGP data is more conservative for ruptures and is more consistent with the EGIG and UK HSE data (Refer to Section C.2.3) for the calculated full bore rupture release rates.

2. The total ignition probability was split 50:50 for immediate ignition: delayed ignition.

The OGP data assumes an immediate ignition probability of 0.001. A 50:50 split appears to be more consistent with other data sources (e.g. Acton & Baldwin, UK HSE – Refer to Section C.2.3).

Ignition data is usually reported by hole size rather than failure mode and inconsistent reporting of immediate ignition due to TPA (which is sometimes reported to be the highest immediate ignition probability and sometimes not) means it was not possible to estimate the immediate ignition probability based on failure mode.

C.2.1 Ignition Probability Data for Above Ground or Underground Cross-Country Pipelines – Various Materials

United Kingdom Onshore Pipeline Operators' Association (UKOPA), Major Accident Hazard Pipelines (1962-2014)

The definition of a Major Accident Hazard Pipeline (MAHP) from the Pipelines Safety Regulations 1996 (PSR 96) includes various materials (e.g. including natural gas at >8 bar, flammable liquids, etc.). The pipeline may be above or below ground.

There were 9 out of 192 (4.7%) product loss incidents that resulted in ignition.



Hole Size Class #	Total Number of Incidents	Number of Incidents with Ignition	Total Ignition Probability	Total Ignition Probability	
Full Bore and Above	7	1	0.14	0.00	
110mm – Full Bore	4	0	0.0	0.09	
40mm – 110mm	7	1	0.14	0.02	
20mm – 40mm	23	0	0.0	0.03	
6mm – 20mm	31	3	0.10	0.05	
0 – 6mm	118	4	0.03	0.05	
Unknown	2	0	0.0	0.0	
Total =	192	9	0.047	0.047	

OGP, Ignition Probabilities for Pipe-Liquid-Industrial (Scenario 1: Liquid Releases from onshore pipeline in industrial area)

The following data applies for releases of flammable liquids that do not have any significant flash fraction (10% or less) if released from onshore cross-country pipelines running through industrial or urban areas.

The OGP Data applies for cross-country pipelines. Although not explicitly stated, it is assumed the pipeline may be above ground or underground.

These curves represent "total" ignition probability. The method assumes that the immediate ignition probability is 0.001 and is independent of the release rate.

Release Rate (kg/s)	Total Ignition Probability
0.1	0.0010
0.2	0.0016
0.5	0.0028
1	0.0045
2	0.0070
5	0.0126
10	0.0198
20	0.0311
50	0.0563
100	0.0700
200	0.0700
500	0.0700
1000	0.0700

Table 40Ignition Probability – OGP Scenario 1



OGP, Ignition Probabilities for Pipe-Gas-LPG-Industrial (Scenario 3: Gas or LPG release from onshore pipeline in an industrial or urban area)

The following data applies for releases of flammable gases, vapours or liquids significantly above their normal (Normal Atmospheric Pressure (NAP)) boiling point from onshore cross-country pipelines running through industrial or urban areas.

The OGP Data applies for cross-country pipelines. Although not explicitly stated, it is assumed the pipeline may be above ground or underground.

These curves represent "total" ignition probability. The method assumes that the immediate ignition probability is 0.001 and is independent of the release rate.

Release Rate (kg/s)	Total Ignition Probability
0.1	0.0010
0.2	0.0017
0.5	0.0033
1	0.0056
2	0.0095
5	0.0188
10	0.0316
20	0.0532
50	0.1057
100	0.1778
200	0.2991
500	0.5946
1000	1.0000

Table 41 Ignition Probability – OGP Scenario 3

C.2.2 Ignition Probability Data for Underground Cross-Country Pipelines – Flammable or Combustible Liquids

US Department of Transportation (DoT), Pipeline and Hazardous Materials Safety Administration (PHMSA), Accident Reports - Hazardous Liquid Pipeline Systems (January 2010 to September 2017)

Reporting of data is required by 49 CFR Part 195. An accident report is required for each failure in a pipeline system subject to this part in which there is a release of the hazardous liquid or carbon dioxide transported resulting in any of the following:

- (a) Explosion or fire not intentionally set by the operator.
- (b) Release of 5 gallons (19 litres) or more of hazardous liquid or carbon dioxide, except that no report is required for a release of less than 5 barrels (0.8 cubic meters) resulting from a pipeline maintenance activity if the release is:
 - (1) Not otherwise reportable under this section;
 - (2) Not one described in §195.52(a)(4);
 - (3) Confined to company property or pipeline right-of-way; and
 - (4) Cleaned up promptly;



- (c) Death of any person;
- (d) Personal injury necessitating hospitalisation;
- (e) Estimated property damage, including cost of clean-up and recovery, value of lost product, and damage to the property of the operator or others, or both, exceeding \$50,000.

		Leak			echanio unctur			Other		F	Rupture	9		Total	
Liquid	# with Ignition	# with no ignition	Prob. of Ignition	# with Ignition	# with no ignition	Prob. of Ignition	# with Ignition	# with no ignition	Prob. of Ignition	# with Ignition	# with no ignition	Prob. of Ignition	# with Ignition	# with no ignition	Prob. of Ignition
Diesel, Fuel Oil, Kerosene or Jet Fuel	0	101	0.0	0	13	0.0	1	10	0.1	0	7	0	1	131	0.01
Gasoline (Non- Ethanol)	0	96	0.0	1	8	0.1	2	5	0.4	0	6	0	3	115	0.03

Table 42 Ignition Probability – US DoT

C.2.3 Ignition Probability Data for Underground Cross-Country Pipelines – Natural Gas

Acton M R and Baldwin P J - Ignition Probability for High Pressure Gas Transmission Pipelines (7th International Pipeline Conference, IPC2008-64173, Sept 29 – Oct 3, 2008)

Note: Cited in IGEM/TD/2, Assessing the Risks from High Pressure Natural Gas Pipelines and HSE CRR 1034.

An analysis of historical data for rupture incidents shows the ignition probability increases linearly with pd^2. The correlation derived for rupture releases takes the form:

 $P_{ign} = 0.0555 + 0.0137 \text{ pd}^2; 0 \le \text{pd}^2 \le 57$

 P_{ign} = 0.81; $pd^2 > 57$

P_{ign} = probability of ignition

p = pipeline operating pressure (bar)

d = pipeline diameter for ruptures (m)

The probability of ignition P_{ign} , calculated as detailed above, is then generally apportioned as 0.5 for immediate ignition and 0.5 for delayed ignition, where delayed ignition occurs after 30 seconds.

This correlation is for ignition by all causes and is applicable to underground cross-country pipelines carrying high pressure natural gas. It does not take the location of the pipeline (e.g. rural or urban) or the cause of failure (e.g. external) into consideration. The following data was combined to derive the correlation:



- Transmission pipeline incident data recorded between 1970 and 2004; and
- US Office of Pipeline Safety Office (OPS) data between 2002 and 2007.

The authors state that the total ignition probability for releases caused by external interference, such as excavating machinery, is much lower than releases caused by other means (viz. 0.11 vs. 0.34 for pipeline ruptures from 1970 to 2004).

For puncture releases (all causes), the same ignition probability relationship may be applied, with d equal to the release hole diameter and with the pd^2 value halved, reflecting the difference between the two sources following a rupture and the single source contributing to a puncture release.

Pipeline Diameter (mm)	Operating Pressure (bar)	Equivalent Hole Diameter (mm)	pd^2	Probability of Immediate Ignition	Probability of Delayed Ignition	Total Ignition Probability
		FBR	1.29	0.037	0.037	0.073
		110	0.13	0.028	0.028	0.056
350	10.5	75	0.06	0.028	0.028	0.056
		25	0.01	0.028	0.028	0.056
		10	0.00	0.028	0.028	0.056
	10.5	FBR	0.24	0.029	0.029	0.059
		110	2.48	0.028	0.028	0.056
150		75	1.69	0.028	0.028	0.056
		25	0.01	0.028	0.028	0.056
		10	0.00	0.028	0.028	0.056
		FBR	0.11	0.028	0.028	0.057
100	10.5	75	0.75	0.028	0.028	0.056
100	10.5	25	0.25	0.028	0.028	0.056
		10	0.10	0.028	0.028	0.056

 Table 43
 Ignition Probability – Acton & Baldwin

EGIG (9th Report, 2015), Natural Gas Transmission Pipelines (1971-2013)

Although the pipeline definition does not preclude above ground pipelines, the data is predominantly for underground natural gas transmission pipelines with a maximum operating pressure > 15 bar.

In the period 1970 - 2013, only 5% of the gas releases recorded as incidents in the EGIG database ignited.

Hole Size C	Total Ignition Probability	
	All diameters	0.139
Rupture (FB and Above)	<= 16 inches	0.103
	> 16 inches	0.32
Hole (>20 mm to FB)	0.023	
Pinhole / Crack (Up to 20 r	0.044	

Table 44 Ignition Probability – EGIG



UK HSE (RR 1034) - Typical Event Tree Probabilities for Natural Gas

The following data is proposed in RR 1034 for the UK HSE's computer program MISHAP. This program is used by the UK HSE to calculate the level of risk around Major Accident Hazard Pipelines (MAHPs), particularly in land use planning (LUP) assessments.

A MAHP may be above or below ground; however, the MISHAP model appears to be primarily for underground pipelines. The probabilities are not reported for varying hole sizes or operating pressures (i.e. are not release rate dependent) and appear to be only applicable for larger release events (i.e. ruptures).

For example, the literature cited in RR 1034 indicates an overall ignition probability between 0.2 and 0.5 for larger releases of natural gas, depending on the degree of confinement. On this basis, the total ignition probability proposed in CR 1034 for natural gas is 0.44.

It is reported in RR 1034 that the risk associated with VCE events is negligible because the development of MISHAP (and its predecessors) was based on areas with low congestion and confinement (e.g. rural pipelines), which are not conducive for creating the large flammable clouds required for a VCE. It is acknowledged in RR 1034 that this may require further review.

The proposed conditional probability value for delayed remote ignition is zero. It is reported in RR 1034 that this is "to take into account the reasoning that natural gas is unlikely to form a significant vapour cloud due to its buoyant nature".

Outcome	Probability of Outcome
Immediate ignition, fireball and jet fire	0.250
Delayed ignition and jet fire	0.188
Delayed ignition, flash fire and jet fire	0.000
No ignition	0.563

Table 45 Ignition Probability – UK HSE (RR 1034)

Note: Some of the sources cited in RR 1034 with an overall ignition probability between 0.2 and 0.5 are relatively old (c. mid 1980s - See below). This data would also appear to confirm that the total ignition probability proposed for natural gas in MISHAP is for a worst-case rupture event on a larger transmission pipeline.

Table 46	Ignition Probability	y – Data Cited by	y UK HSE (RR 1034)
Table 40	Ignition Probability	y – Dala Ciled by	у ОК ПЭЕ (КК 1034)

Data source	Ignition proba	bility
World-wide, Townsend & Fearnehough (1986)	Leaks	0.1
	Ruptures	0.5
US Gas, Jones (1986)	Ruptures	0.26
	All sizes	0.16
European Gas, European Gas Pipeline Incident Data Group (1988)	Pinholes / cracks	0.02
	Holes	0.03
	Ruptures < 16"	0.05
	Ruptures ≥ 16″	0.35
	All sizes	0.03



C.3 Likelihood of Representative Release Scenarios

The estimated likelihood of each representative release scenario is listed in Table 47, Table 48, Table 47 and Table 48.

	Release Frequency (per km per year)		
Leak Scenario	ТРА	All Other Failure Modes	Total Release Frequency
10mm MID	-	3.22E-05	3.22E-05
25mm MID	8.14E-06	-	8.14E-06
25mm TOP	1.39E-05	-	1.39E-05
75mm MID	8.88E-07	9.07E-06	9.95E-06
75mm TOP	1.51E-06	1.54E-05	1.69E-05
110mm MID	3.70E-08	8.20E-06	8.23E-06
110mm TOP	6.30E-08	1.40E-05	1.40E-05
FBR MID	3.70E-08	3.22E-06	3.26E-06
FBR TOP	6.30E-08	5.48E-06	5.54E-06
Total	2.46E-05	8.76E-05	1.12E-04

 Table 47
 Release Frequency – Gore Bay Pipeline

Table 48 Release Frequency – Jemena Secondary Natural Gas Main (350 mm Diameter)

	Release Frequency (per km per year)		
Leak Scenario	ТРА	All Other Failure Modes	Total Release Frequency
10mm MID	-	3.31E-04	3.31E-04
25mm MID	8.14E-06	-	8.14E-06
25mm TOP	1.39E-05	-	1.39E-05
75mm MID	8.88E-07	9.32E-07	1.82E-06
75mm TOP	1.51E-06	1.59E-06	3.10E-06
110mm MID	3.70E-08	6.29E-08	9.99E-08
110mm TOP	6.30E-08	1.07E-07	1.70E-07
FBR MID	3.70E-08	9.32E-07	9.69E-07
FBR TOP	6.30E-08	1.59E-06	1.65E-06
Total	2.46E-05	3.36E-04	3.60E-04



	Release Frequency (per km per year)		
Leak Scenario	ТРА	All Other Failure Modes	Total Release Frequency
10mm MID	-	4.72E-04	4.72E-04
25mm MID	8.14E-06	-	8.14E-06
25mm TOP	1.39E-05	-	1.39E-05
75mm MID	8.88E-07	9.32E-07	1.82E-06
75mm TOP	1.51E-06	1.59E-06	3.10E-06
110mm MID	3.70E-08	6.29E-08	9.99E-08
110mm TOP	6.30E-08	1.07E-07	1.70E-07
FBR MID	3.70E-08	9.32E-07	9.69E-07
FBR TOP	6.30E-08	1.59E-06	1.65E-06
Total	2.46E-05	4.77E-04	5.02E-04

Table 49 Release Frequency – Jemena Secondary Natural Gas Main (150 mm Diameter)

Table 50 Release Frequency – Jemena Secondary Natural Gas Main (100 mm Diameter)

Leak Scenario	Release Frequency (per km per year)		
	ТРА	All Other Failure Modes	Total Release Frequency
10mm MID	-	7.72E-04	7.72E-04
25mm MID	8.14E-06	-	8.14E-06
25mm TOP	1.39E-05	-	1.39E-05
75mm MID	8.88E-07	9.32E-07	1.82E-06
75mm TOP	1.51E-06	1.59E-06	3.10E-06
FBR MID	7.40E-08	9.95E-07	1.07E-06
FBR TOP	1.26E-07	1.69E-06	1.82E-06
Total	2.46E-05	7.77E-04	8.02E-04